

KPMG LLP Suite 200 3800 Centerpoint Drive Anchorage, AK 99503

## **Independent Auditors' Report**

The Division of Retirement and Benefits and Members of the Alaska Retirement Management Board State of Alaska Public Employees' Retirement System:

#### Opinion

We have audited the combining financial statements of the State of Alaska Public Employees' Retirement System (the System), a component unit of the State of Alaska, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

In our opinion, the accompanying combining financial statements referred to above present fairly, in all material respects, the fiduciary net position of the System as of June 30, 2024, and the changes in its fiduciary net position for the year then ended in accordance with U.S. generally accepted accounting principles.

#### Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the System and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with U.S. generally accepted accounting principles, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for one year after the date that the financial statements are issued.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

# Financial Section

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### Report on Summarized Comparative Information

We have previously audited the System's 2023 combining financial statements, and we expressed an unmodified opinion on those financial statements in our report dated October 12, 2023. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2023 is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### Required Supplementary Information

U.S. generally accepted accounting principles require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit for the year ended June 30, 2024 was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the System's basic financial statements for the year ended June 30, 2024. The supplemental schedules listed in the table of contents for the year ended June 30, 2024 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements for the year ended June 30, 2024 and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole for the year ended June 30, 2024.

# Financial Section

We also previously audited, in accordance with GAAS, the basic financial statements of the System as of and for the year ended June 30, 2023 (not presented herein), and have issued our report thereon dated October 14, 2023 which expressed an unmodified opinion. The supplemental schedules listed in the table of contents for the year ended June 30, 2023 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information was subjected to the audit procedures applied in the audit of the basic financial statements for the year ended June 30, 2023 and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated in all material respects, in relation to the basic financial statements as a whole for the year ended June 30, 2023.

#### Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory, investment, actuarial and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.



Anchorage, Alaska

October 15, 2024, except for the Other Information section of our report, as to which the date is November 15, 2024.

(A Component Unit of the State of Alaska)

# Management's Discussion and Analysis (Unaudited)

June 30, 2024

This section presents management's discussion and analysis (MD&A) of the State of Alaska Public Employees' Retirement System's (the System) financial position and performance for the years ended June 30, 2024 and 2023. This section is presented as a narrative overview and analysis. Please read the MD&A in conjunction with the financial statements, notes to financial statements, required supplementary information, and supplemental schedules to better understand the financial condition and performance of the System during the fiscal years ended June 30, 2024 and 2023. Information for fiscal year 2022 is presented for comparative purposes.

## **Financial Highlights**

The System's financial highlights for the year ended June 30, 2024 were as follows:

- The System's fiduciary net position restricted for pension benefits, postemployment healthcare benefits, and individuals increased by \$1.4 billion.
- The System's employers and plan members contributions increased by \$44.6 million when compared to fiscal year
   2023.
- The State of Alaska (the State) directly appropriated \$37.9 million to the System.
- The System's net investment income was \$2.2 billion, an increase of \$408.0 million when compared to fiscal year
   2023.
- The System's pension benefit expenditures totaled \$1.1 billion.
- The System's postemployment healthcare benefit expenditures totaled \$595.4 million.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the System's financial statements. The System's financial statements are composed of three components: (1) combining statement of fiduciary net position, (2) combining statement of changes in fiduciary net position, and (3) notes to financial statements. This report also contains required supplementary information and other supplemental schedules.

Combining statement of fiduciary net position – This statement presents information regarding the System's assets, liabilities, and resulting net position restricted for pension benefits, postemployment healthcare benefits, and individuals. This statement reflects the System's investments at fair value, along with cash and cash equivalents, receivables, and other assets, less liabilities at June 30, 2024.

Combining statement of changes in fiduciary net position – This statement presents how the System's net position restricted for pension benefits, postemployment healthcare benefits, and individuals changed during the fiscal year ended June 30, 2024. This statement presents contributions and investment income during the period. Deductions for pension and postemployment healthcare benefits, refunds, and operating deductions are also presented.

The above statements represent resources available for investment and payment of benefits as of June 30, 2024, and the sources and uses of those funds during fiscal year 2024.

*Notes to financial statements* – The notes to financial statements are an integral part of the financial statements and provide additional detailed information and schedules that are essential to a full understanding of the System's financial statements.

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# Management's Discussion and Analysis (Unaudited)

June 30, 2024

Required supplementary information and related notes – The required supplementary information consists of 12 schedules and related notes concerning the funded status of the System and actuarial assumptions and methods used in the actuarial valuation.

Supplemental schedules – Supplemental schedules include detailed information on administrative and investment deductions incurred by the System and payments to consultants other than investment advisors for professional services.

# **Condensed Financial Information**

System net position (In thousands)

				Increase (d	decrease)	rease)		
Description		2024	2023	Amount	Percentage	2022		
Assets:								
Cash and cash equivalents	\$	269,886	235,485	34,401	14.6 % \$	286,503		
Contributions receivable		14,615	12,072	2,543	21.1	13,223		
Due from State of Alaska General Fund		27,102	23,306	3,796	16.3	23,385		
Due from PERS - OD&D		310	_	310	100.0	_		
Due from PERS - RMP		1,288	_	1,288	100.0	_		
Other accounts receivable		18,943	15,111	3,832	25.4	13,445		
Investments		24,583,647	23,265,827	1,317,820	5.7	22,202,613		
Other assets		981	981			982		
Total assets		24,916,772	23,552,782	1,363,990	5.8	22,540,151		
Liabilities:								
Claims payable		50,712	45,690	5,022	11.0	40,109		
Accrued expenses		11,314	11,148	166	1.5	8,110		
Forfeiture payable to employers		801	359	442	123.1	171		
Due to State of Alaska General Fund		1,090	1,484	(394)	(26.5)	_		
Due to PERS - Defined benefit pension		310	_	310	100.0	_		
Due to PERS - Alaska Retiree Healthcare Trust		1,288	_	1,288	100.0	_		
Securities lending collateral payable		16,155	23,811	(7,656)	(32.2)	39,071		
Total liabilities		81,670	82,492	(822)	(1.0)	87,461		
Net position	\$	24,835,102	23,470,290	1,364,812	5.8 % \$	22,452,690		

(A Component Unit of the State of Alaska)

# Management's Discussion and Analysis (Unaudited)

June 30, 2024

## **Condensed Financial Information (continued)**

Changes in system net position (In thousands)

	,	net position (In th		Increase			
Description	2024	2023	Amount	Percentage	2022		
Net position, beginning of year \$	23,470,290	22,452,690	1,017,600	4.5 % \$	24,620,878		
Additions:							
Contributions – employers and							
plan members	855,822	811,199	44,623	5.5	820,183		
Contributions – nonemployer							
State of Alaska	37,942	33,933	4,009	11.8	97,700		
Net investment income (loss)	2,176,069	1,768,040	408,029	23.1	(1,613,903)		
Employer group waiver plan	64,396	60,370	4,026	6.7	54,191		
Medicare retiree drug subsidy	737	453	284	62.7	595		
Pharmacy rebates	72,098	58,397	13,701	23.5	47,415		
Pharmacy management allowance	137	132	5	3.8	134		
Other income	792	690	102	14.8	292		
Transfer in	14,582		14,582	100.0			
Total additions (reductions)	3,222,575	2,733,214	489,361	17.9	(593,393)		
Deductions:							
Pension and postemployment							
healthcare benefits	1,684,157	1,565,917	118,240	7.6	1,439,873		
Refunds of contributions	123,452	115,080	8,372	7.3	101,571		
Administrative	35,572	34,617	955	2.8	33,351		
Transfer out	14,582		14,582	100.0			
Total deductions	1,857,763	1,715,614	142,149	8.3	1,574,795		
Increase (decrease) in							
net position	1,364,812	1,017,600	347,212	34.1	(2,168,188)		
Net position, end of year \$	24,835,102	23,470,290	1,364,812	5.8 % \$	22,452,690		

## **Financial Analysis of the System**

The statements of fiduciary net position as of June 30, 2024 and 2023 show net position restricted for pension benefits, postemployment healthcare benefits, and individuals of \$24,835,102,000 and \$23,470,290,000, respectively. The entire amount is available to cover the System's obligation to pay pension and postemployment healthcare benefits to its members and their beneficiaries, as well as administrative costs.

This represents an increase in the System's net position restricted for pension benefits, postemployment healthcare benefits, and individuals of \$1,364,812,000 or 5.8% from fiscal year 2023 to 2024, and an increase of \$1,017,600,000 or 4.5% from fiscal year 2022 to 2023. Over the long term, employers, plan members, and nonemployer contributions, as well as investment income earned, are anticipated to sufficiently fund the pension benefit and postemployment healthcare costs of the System.

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# Management's Discussion and Analysis (Unaudited)

June 30, 2024

During the 33rd Alaska State Legislature and as part of the State's Fiscal Year 2024 Operating Budget, House Bill 39 appropriated \$37,942,000 from the General Fund to the Department of Administration for deposit in the Defined Benefit Pension fund. The amount of the appropriation is allocated to participating employers (except the State of Alaska) and is reported as Contributions – Nonemployer State of Alaska.

The investment of pension funds is a long-term undertaking. On an annual basis, the Alaska Retirement Management Board (the Board) reviews and adopts an asset allocation strategy to ensure the asset mix will remain at an optimal risk/return level given the System's constraints and objectives.

## **System Asset Allocation**

During fiscal years 2024 and 2023, the Board adopted the following asset allocation for the Defined Benefit Pension Plan (DB Plan), Alaska Retiree Healthcare Trust (ARHCT Plan), and Defined Contribution Retirement Pension Plan's (DCR Plan) occupational death and disability fund, retiree medical plan, and health reimbursement arrangement fund:

	2024		2023		
	Pension and Healt	hcare Trusts	Pension and Healt	hcare Trusts	
	Allocation	Range	Allocation	Range	
Broad domestic equity	26.0%	± 6%	27.0%	± 6%	
Global equity (ex-U.S.)	17.0	± 4	18.0	± 4	
Fixed income	21.0	± 10	19.0	± 10	
Multi-asset	8.0	± 4	8.0	± 4	
Real assets	14.0	± 7	14.0	± 7	
Private equity	14.0	± 7	14.0	± 7	
Total	100.0%		100.0%		
Expected return 20-year geometric mean	7.59%		6.90%		
Projected standard deviation	13.61		13.93		

For fiscal years 2024 and 2023, the DB Pension Plan's investments generated a 9.22% and 7.03% rate of return, respectively. For fiscal years 2024 and 2023, the Alaska Retiree Healthcare Trust Plan's investments generated a 9.32% and 7.11% rate of return, respectively.

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# Management's Discussion and Analysis (Unaudited)

June 30, 2024

## Contributions, Investment Income, and Other Additions

The additions required to fund retirement benefits are accumulated through a combination of employer and plan member contributions, State appropriation, investment income, and other additions as follows:

	Additions (In thousands)							
			Incre	ase				
	 2024	2023	Amount	Percentage	2022			
Contributions – employers	\$ 632,427	593,306	39,121	6.6% \$	626,286			
Contributions – plan members	223,395	217,893	5,502	2.5	193,897			
Contributions – nonemployer								
State of Alaska	37,942	33,933	4,009	11.8	97,700			
Net investment income (loss)	2,176,051	1,768,040	408,011	23.1	(1,613,903)			
Employer group waiver plan	64,396	60,370	4,026	6.7	54,191			
Medicare retiree drug subsidy	737	453	284	62.7	595			
Pharmacy rebates	72,098	58,397	13,701	23.5	47,415			
Pharmacy management allowance	137	132	5	3.8	134			
Other income	792	690	102	14.8	292			
Transfer in	 14,582	<u> </u>	14,582	100.0				
Total	\$ 3,222,557	2,733,214	489,343	17.9% \$	(593,393)			

The System's employer contributions increased from \$593,306,000 in fiscal year 2023 to \$632,427,000 in fiscal year 2024, an increase of \$39,121,000 or 6.6%. The System's employer contributions decreased from \$626,286,000 in fiscal year 2022 to \$593,306,000 in fiscal year 2023, a decrease of \$32,980,000 or 5.3%. The increase in employer contributions in fiscal year 2024 is attributed to increases in total member salaries. The decreased employer contributions in fiscal year 2023 is attributed to a decrease in the total employer contribution rate from 30.11% in fiscal year 2022 to 24.79%. The State of Alaska as an employer, which represents roughly one-half of the employee population, is required by Alaska statute to pay the full actuarially determined contribution rate. The employer contribution rate reduction would be reflected here.

The System's plan member contributions increased from \$217,893,000 in fiscal year 2023 to \$223,395,000 in fiscal year 2024, an increase of \$5,502,000 or 2.5%. The System's plan member contributions increased from \$193,897,000 in fiscal year 2022 to \$217,893,000 in fiscal year 2023, an increase of \$23,996,000 or 12.4%. The increase in employer contributions for both fiscal year 2024 and 2023 is due to an increase in member salaries, as well as for funds paid by plan members for their conversion from the defined contribution retirement plan to the defined benefit plan due to the Alaska Supreme Court decision discussed in the notes to financial statements.

The State provided \$37,942,000 and \$33,933,000 for fiscal years 2024 and 2023, respectively, in nonemployer contributions per Alaska Statute (AS) 39.35.280. The employer on-behalf amount (or additional State contributions as defined in AS 39.35.280) is calculated by the System's actuary. It is based on projected payroll and the difference between the actuarially determined contribution rate and the statutory effective rate. The employer effective contribution rate of 22.00% is established in AS 39.35.255(a). These amounts are available to all participating employers, except the State of Alaska, which is required to pay the full actuarially determined contribution rate.

The System's net investment income in fiscal year 2024 increased by \$408,029,000 or 23.1% from amounts in fiscal year 2023.

(A Component Unit of the State of Alaska)

# Management's Discussion and Analysis (Unaudited)

June 30, 2024

The System saw investment rate of returns roughly 2.19% higher than fiscal year 2023, primarily in the domestic equities, fixed income, multi-asset, and private equities markets, and ended the year above the System's actuarial rate of return of 7.25%. The System's net investment income in fiscal year 2023 increased by \$3,381,943,000 or 209.6% from amounts in fiscal year 2022. The investment gains in fiscal year 2023 were substantially higher than the investment losses seen in fiscal year 2022, primarily due to improved investor sentiment in domestic stocks and an increase in overseas stocks aided through currency appreciation versus the U.S. dollar that exceeded the System's actuarial rate of return. However, other investment classes did not fare as well, ending the year below the 7.25% actuarial rate of return. Over the long term, investment earnings play a significant role in funding Plan benefits. The Board continues to look at investment classes and strategies best suited to meet the expected earnings returns to meet future benefit payments.

During fiscal year 2024, the System transferred \$863 thousand from the PERS DCR – Occupational Death and Disability fund to the PERS DB Pension fund, \$3.5 million from the PERS DCR – Retiree Medical fund and \$10.2 million from the PERS DCR – Health Reimbursement Arrangement plans to the PERS DB Alaska Retiree Healthcare Trust fund. The transfers were a result of the Alaska Supreme Court decision that determined that the passage of Senate Bill (SB) 141 violated the Alaska Constitution by extinguishing a former member's ability to re-enter the PERS / TRS defined benefits plan. The lawsuit challenged the effect of SB 141 as an unconstitutional diminishment of a promised defined benefit. In April 2022, the Alaska Supreme Court found that a former member's ability to reinstate PERS / TRS status is an accrued benefit protected by Article XII, Section 7 of the Alaska Constitution. The Court held that not allowing former members to buy back into PERS / TRS defined benefit status resulted in an unconstitutional diminishment. The transfers represent the employer contributions and related investment earnings / losses that were deposited into the DCR trust funds when a former member was reported as a DCR member, and then the member reinstated their DB status. Those funds follow the member to their proper plan within the System.

The Division of Retirement and Benefits (the Division) implemented a group Medicare Part D prescription drug plan known as an enhanced Employer Group Waiver Plan (EGWP) for all Medicare-eligible members covered under the Plan. During fiscal year 2024, the Plan received \$64,396,000 in EGWP funds from the Center of Medicare and Medicaid Services (CMS) through the EGWP Plan Sponsor, OptumRx, compared to fiscal year 2023 receipts of \$60,370,000, and fiscal year 2022 receipts of \$54,191,000. The increases each year are due to increased prescription drug usage as well as increased costs of those same prescription drugs that resulted in higher EGWP funds paid to the Plan.

Pharmacy rebates are reimbursed to the Plan by the third-party administrators. During fiscal year 2024, the Plan received \$72,098,000 in pharmacy rebates compared to \$58,397,000 from fiscal year 2023. In fiscal year 2022, the Plan received \$47,415,000. The Plan negotiated higher rebates beginning in calendar year 2022; however, those higher rebates were transmitted to the Plan during fiscal year 2023, which resulted in slightly higher collections due to timing of receipt of those funds.

(A Component Unit of the State of Alaska)

# Management's Discussion and Analysis (Unaudited)

June 30, 2024

The DB Pension Plan's investment rates of return for the year ended June 30 were as follows:

	Year ended				
	2024	2023	2022		
Plan returns	9.22 %	7.03 %	(4.08)%		
Broad domestic equity	21.21	17.77	(11.74)		
Global equity (ex-U.S.)	12.77	15.14	(20.96)		
Fixed income	3.55	0.48	(6.96)		
Multi-asset	8.03	4.09	(10.58)		
Real assets	0.04	2.37	14.29		
Private equity	4.96	(3.29)	26.25		
Actuarially assumed rate of return	7.25	7.25	7.25		

The Alaska Retiree Healthcare Trust Plan's investment rates of return for the year ended June 30 were as follows:

	Year ended					
	2024	2023	2022			
Plan returns	9.32 %	7.11 %	(4.08)%			
Broad domestic equity	21.21	17.78	(11.73)			
Global equity (ex-U.S.)	12.75	15.13	(20.95)			
Fixed income	3.63	0.32	(7.04)			
Multi-asset	8.06	4.09	(10.58)			
Real assets	0.47	2.88	14.41			
Private equity	4.96	(3.29)	26.25			
Actuarially assumed rate of return	7.25	7.25	7.25			

## **Benefits and Other Deductions**

The primary deduction of the DB Plan is the payment of pension and other postemployment benefits, primarily healthcare. The primary deduction of the DCR Plan is the refund of contributions. These benefit payments, healthcare claims paid, refunds of contributions, and the cost of administering the System comprise the cost of operations as follows:

		Deductions (In thousands)								
			_	Incre	ase					
	_	2024	2023	Amount	Percentage	2022				
Pension benefits	\$	1,088,762	1,013,321	75,441	7.4% \$	953,511				
Postemployment benefits		595,395	552,596	42,799	7.7	486,362				
Refunds of contributions		123,452	115,080	8,372	7.3	101,571				
Administrative		35,572	34,617	955	2.8	33,351				
Transfer out		14,582	<u> </u>	14,582	100.0					
Total	\$	1,857,763	1,715,614	142,149	8.3% \$	1,574,795				

(A Component Unit of the State of Alaska)

# Management's Discussion and Analysis (Unaudited)

June 30, 2024

The System's DB pension benefit payments in 2024 increased \$75,441,000 or 7.4% from fiscal year 2023, which increased \$59,810,000 or 6.3% from fiscal year 2022. The increases in pension benefits in fiscal year 2024 is the result of an increase in average pension benefits, which includes a 3.9% or 5.9% Post Retirement Pension Adjustment for eligible retirees. The increase in pension benefits in 2023 is the result of an increase in the number of retirees and an increase in average pension benefits, which includes a 2.5% or 3.8% Post Retirement Pension Adjustment for eligible retirees.

The System's postemployment healthcare benefit payments in fiscal year 2024 increased \$42,799,000 or 7.7% from fiscal year 2023, which increased \$66,234,000 or 13.6% from fiscal year 2022. During fiscal year 2024, the increase in postemployment benefits is the result of an increase in per member average postemployment benefits by roughly 10.0%. In 2023, the System saw an increase in postemployment benefits as the number of retirees in the DB Plan increased. The increase in retirees is offset by those retirees who transition over to Medicare due to age, and costs shift from the System to Medicare. The System continues to look at ways for cost containment while providing benefits applicable to the plan.

The System's refund of contributions increased \$8,372,000 or 7.3% from fiscal year 2023 to 2024 and increased \$13,509,000 or 13.3% from fiscal year 2022 to 2023. The increase in refunds is primarily in the DCR Plan, where refunds increased \$9,374,000 from fiscal year 2023 to 2024, and increased \$12,712,000 from fiscal year 2022 to 2023. Increases in DCR Plan refunds are attributed to the decrease in the number of DCR Plan member accounts that had higher account balances being refunded. The System continues to look at ways to retain member contributions by emphasizing the low investment costs to members to maintain funds within the DCR Plan.

The System's administrative costs in fiscal year 2024 increased \$955,000 or 2.8% from fiscal year 2023 and increased \$1,266,000 or 3.8% from fiscal year 2022. The increase in fiscal year 2024 is due to increased costs in management and consulting services as well as modest increases due to a capital project for a retirement system replacement. The increase in administrative cost in fiscal year 2023 is primarily due to a capital project for a retirement system replacement.

#### **Net Pension Liability**

Governmental Accounting Standards Board (GASB) Statement No. 67, Financial Reporting for Pension Plans, requires the DB Plan to report the total pension liability, fiduciary net position, and net pension liability. The total pension liability represents the total obligation for the Plan's pension benefits related to costs incurred as a result of years of service, changes in benefit terms, changes in actuarial assumptions, and any differences between the actuarial assumptions and actual experience. The Plan's fiduciary net position represents the assets available to pay the Plan's future payment stream. The assets are derived from contributions received from participating employers, plan members, and nonemployer contributions, as well as investment earnings, less benefit payments during the year and the related costs to administer the Plan. The difference between the total pension liability and fiduciary net position is the net pension liability, or the unfunded portion of the total pension liability.

(A Component Unit of the State of Alaska)

# Management's Discussion and Analysis (Unaudited)

June 30, 2024

The components of the net pension liability of the participating employers of the Plan as of June 30 were as follows (in thousands):

	_	2024	2023
Total pension liability	\$	17,040,358	16,322,711
Plan fiduciary net position		(11,555,868)	(11,137,489)
Employers' net pension liability	\$ _	5,484,490	5,185,222
Plan fiduciary net position as a percentage of the total pension liability		67.81 %	68.23 %

### **Net OPEB Asset**

GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other than Penson Plans, requires the DB Other Postemployment Benefit (OPEB) Plans to report the total OPEB liability, fiduciary net position, and net OPEB liability for each plan. The total OPEB liability represents the total obligation for the Plan's postemployment healthcare benefits related to costs incurred as a result of years of service, changes in benefit terms, changes in actuarial assumptions, and any differences between the actuarial assumptions and actual experience. The Plan's fiduciary net position represents the assets available to pay the OPEB Plan's future payment stream. The assets are derived from contributions received from participating employers, plan members, and nonemployer contributions, as well as investment earnings, less benefit payments during the year and the related costs to administer the Plans. The difference between the total OPEB liability and fiduciary net position is the net OPEB asset, or the over-funded portion of the total OPEB liability.

The components of the net OPEB asset of the participating employers of the Plans as of June 30, 2024 were as follows (in thousands):

	_	Alaska Retiree Healthcare Trust Plan (ARHCT Plan)	Occupational Death and Disability (ODD Plan)	Retiree Medical Plan (RMP)
Total OPEB liability	\$	7,198,479	24,189	234,646
Plan fiduciary net position	-	(9,400,625)	(83,889)	(281,261)
Employers' net OPEB asset	\$ _	(2,202,146)	(59,700)	(46,615)
Plan fiduciary net position as a percentage of				
the total OPEB liability		130.59 %	346.81 %	119.87 %

(A Component Unit of the State of Alaska)

# Management's Discussion and Analysis (Unaudited)

June 30, 2024

The components of the net OPEB asset of the participating employers of the Plans as of June 30, 2023 were as follows (in thousands):

		Alaska Retiree Healthcare Trust Plan (ARHCT Plan)	Occupational Death and Disability (ODD Plan)	Retiree Medical Plan (RMP)
Total OPEB liability Plan fiduciary net position	\$_	6,775,291 (9,076,222)	20,584 (71,888)	195,493 (242,977)
Employers' net OPEB asset	\$ _	(2,300,931)	(51,304)	(47,484)
Plan fiduciary net position as a percentage of the total OPEB liability		133.96 %	349.24 %	124.29 %

## **Funding**

Retirement benefits are financed by accumulations from employers, plan members, State nonemployer contributions, and income earned on System investments:

- The employer contribution rate is adopted and set by the Board annually based on actuarial determinations made by the System's consulting actuary as reviewed by the Board's contracted actuary. AS 39.35.255(a) sets the employer effective contribution rate at 22.00%. The difference between the actuarially determined contribution rate adopted by the Board and the statutory employer effective rate is paid by the State as a direct appropriation per AS 39.35.280.
- Beginning July 1, 2021, the State of Alaska, as an employer, pays the full actuarial determined employer contribution rate adopted by the Board for each fiscal year. Senate Bill 55 (SB 55), an Act relating to employer contributions to the System, made changes to Alaska Statute (AS) 39.35.255 that indicated the State of Alaska, as a participating employer, shall contribute to the System every payroll period an amount sufficient to pay the full actuarially determined employer normal cost, all contributions required under AS 39.30.370 (HRA) and AS 39.35.750 (all DCR costs employer match, ODD, RMP), and past service costs for members at the contribution rate adopted by the Board under AS 37.10.220 for the fiscal year for that payroll period.
- AS 39.35.280 provides that additional State contributions are made each July 1 or as soon after July 1 for the ensuing
  fiscal year that when combined with the total employer contributions are sufficient to pay the System's past service
  liability at the contribution rate adopted by the Board for that fiscal year.
- Plan member contributions are set by AS 39.35.160 for the DB Plan and AS 39.35.730 for the DCR Plan.
- The Board works with an external consultant to determine the proper asset allocation strategy.

### Legislation

During fiscal year 2024, the 33rd Alaska State Legislature enacted one law that affects the System. Conference Committee Substitute (CS) for House Bill 268, Section 51(a), appropriates \$59.1 million from the General Fund to the Department of Administration for deposit in the System's defined benefit plan account as an additional state contribution for fiscal year ending June 30, 2025.

(A Component Unit of the State of Alaska)

# Management's Discussion and Analysis (Unaudited)

June 30, 2024

This appropriation is to fund the difference between the statutory employer required contribution of 22% paid by participating employers (excluding the State of Alaska as an employer) for both defined benefit and defined contribution members and the actuarially determined contribution rate of 26.76% adopted by the Board for Fiscal Year 2025. This additional state contribution is specified in AS 39.35.280 – Additional State Contributions.

## **Economic Conditions, Future Contribution Rates, and Status of Unfunded Liability**

Fiscal year 2024 had positive investment returns. Net investment income increased from \$1,768,040 in fiscal year 2023, to \$2,176,069,000 in fiscal year 2024, an increase of \$408,029,000 or 23.1%. During fiscal year 2024, the System's actual rate of return on investments was roughly 2.19% above the 7.25% actuarially assumed rate of return. The Board continues to work with its investment counsel and the Alaska Department of Revenue, Treasury Division, to diversify the portfolio of the System to maintain an optimal risk/return ratio.

The consulting actuary recommended an increase from the System's actuarially determined contribution rate of 24.79% in fiscal year 2023 to 25.10% in fiscal year 2024. Additionally, the Board again discussed not contributing the healthcare normal cost contribution rate of 2.50% since the Alaska Retiree HealthCare Trust (ARHCT) is well above 100% funded. After the Board's actuarial committee discussed the healthcare trusts over-funding, they voted to not contribute the healthcare normal cost rate for fiscal year 2024. The Board adopted the fiscal year 2024 actuarially determined contribution rate of 25.10%, which represented an increase of 0.31%. The statutory employer effective contribution rate remains at 22.00% for fiscal years 2024 and 2023. With the passage of SB 55 and beginning July 1, 2021, the State of Alaska as an employer continues to pay the full actuarially determined contribution rate.

The June 30, 2023 and 2022 actuarial valuation reports for the DB Pension Plan reported funded ratios based on valuation assets of 67.0% and 68.1% respectively, as well as unfunded liabilities of \$5.56 billion and \$5.13 billion, respectively.

The June 30, 2023 and 2022 actuarial valuation reports for the DB ARHCT reported funded ratios based on valuation assets of 129.6% and 134.9%, respectively, as well as funding excesses of \$2.09 billion and \$2.32 billion, respectively.

For fiscal years 2024 and 2023, the DCR Plan's employer contribution rate was established by AS 39.35.255(a) at 22.00%, except for the State of Alaska as modified by SB 55. The DCR Plan's actuarially determined occupational death and disability rate was adopted by the Board for fiscal years 2024 and 2023 to be 0.68% for peace officers/firefighters; and 0.30% for all others. The DCR Plan retiree medical plan actuarially determined contribution rate was adopted by the Board for fiscal years 2024 and 2023 to be 1.01% and 1.10%, respectively.

The June 30, 2023 and 2022 actuarial valuation reports for the DCR Occupational Death & Disability Plan reported funded ratios based on valuation assets of 404.5% and 420.9%, respectively, as well as funding excesses of \$55.0 million and \$48.0 million, respectively.

The June 30, 2023 and 2022 actuarial valuation reports for the DCR Retiree Major Medical Plan reported funded ratios based on valuation assets of 120.7% and 125.5%, respectively, as well as funding excesses of \$42.4 million and \$43.2 million, respectively.

(A Component Unit of the State of Alaska)

# **Management's Discussion and Analysis (Unaudited)**

June 30, 2024

## **Requests for Information**

This financial report is designed to provide a general overview for those parties interested in the System's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

State of Alaska Public Employees' Retirement System Division of Retirement and Benefits, Finance Section P.O. Box 110203 Juneau, Alaska 99811-0203

Questions concerning any of the investment information provided in this report or requests for additional investment information should be addressed to:

State of Alaska Department of Revenue, Treasury Division P.O. Box 110405 Juneau, Alaska 99811-0405

(A Component Unit of the State of Alaska)

# **Combining Statement of Fiduciary Net Position**

June 30, 2024

(With summarized financial information for June 30, 2023) (In thousands)

		Defined		Other postemploym	nent benefit plans			
	Defined	contribution	Alaska Retiree	Occupational		Health		
	benefit pension	retirement pension	Healthcare Trust	death and disability	Retiree medical	reimbursement arrangement	System total June 30, 2024	System total June 30, 2023
	pension	pension	11431	disability	medical	arrangement	Julie 30, 2024	Julie 30, 2023
Assets: Cash and cash equivalents:								
Short-term fixed-income pool \$	129,959	2,165	117,915	417	1,201	1,092	252,749	210,623
Empower money market fund – non-participant directed		982	-	-	-		982	1,051
Securities lending collateral	8,404		6,866	58	194	633	16,155	23,811
Total cash and cash equivalents	138,363	3,147	124,781	475	1,395	1,725	269,886	235,485
Receivables:								
Contributions	14,615	_	_	_	_	_	14,615	12,072
Due from State of Alaska General Fund	11,185	11,444	_	362	1,009	3,102	27,102	23,306
Due from PERS - Occupational death & disability	310	_	1 200	_	_	=	310	_
Due from PERS - Retiree medical Other accounts receivable	158	_	1,288 18,733	_	 52	_	1,288 18,943	15,111
Total receivables	26,268	11,444	20,021	362	1,061	3,102	62,258	50,489
Investments, at fair value:								
Fixed income securities:	4.054.406		4.544.354	42.554	45 522	440.450	2 572 000	2.054.027
Barclays aggregate bond fund Opportunistic fixed income pool	1,851,406 459,679	_ _	1,514,251 375,968	13,551 3,364	45,532 11,305	148,158 36,786	3,572,898 887,102	2,854,927 767,114
Transition pool	435,075	_	373,508	3,304	11,303	30,780	- 667,102	270,323
Total fixed-income securities	2,311,085		1,890,219	16,915	56,837	184,944	4,460,000	3,892,364
Broad domestic equity:								
Large cap pool	2,675,758	_	2,188,483	19,585	65,806	214,126	5,163,758	4,855,356
Small cap pool	247,168		202,157	1,809	6,079	19,780	476,993	437,341
Total broad domestic equity	2,922,926		2,390,640	21,394	71,885	233,906	5,640,751	5,292,697
Global equity ex-U.S.:								
International equity pool	1,538,102	_	1,258,003	11,258	37,827	123,086	2,968,276	_
International equity small cap pool	_	_	_	_	_	_	-	3,011,932
Emerging markets equity pool	371,692		304,004	2,720	9,141	29,744	717,301	658,813
Total global equity ex-U.S.	1,909,794		1,562,007	13,978	46,968	152,830	3,685,577	3,670,745
Multi-asset:								
Alternative beta pool	119,931	_	98,091	878	2,949	9,597	231,446	200,785
Alternative equity pool	75,156	_	61,469	550	1,848	6,014	145,037	215,688
Alternative fixed income pool	300,715	_	245,953	2,201	7,396	24,065	580,330	585,282
Tactical allocation strategies pool	333,887		273,080	2,441	8,203	26,696	644,307	738,139
Total multi-asset	829,689		678,593	6,070	20,396	66,372	1,601,120	1,739,894
Private equity pool	1,812,930	_	1,482,783	13,269	44,586	145,079	3,498,647	3,472,691
Real assets:  Real estate pool	576,994	_	470,444	4,210	14,146	46,029	1,111,823	1,124,583
Real estate investment trust pool	179,587	_	146,883	1,315	4,417	14,371	346,573	326,597
Infrastructure private pool	310,693	_	254,114	2,274	7,641	24,863	599,585	585,570
Energy pool	15,173	_	12,410	111	373	1,214	29,281	36,516
Farmland pool	386,213	_	315,881	2,827	9,498	30,907	745,326	719,440
Timber pool	145,581		119,069	1,065	3,580	11,650	280,945	270,078
Total real assets	1,614,241		1,318,801	11,802	39,655	129,034	3,113,533	3,062,784
Other investment funds:								
Participant directed at fair value:								
Collective investment funds	_	686,332	_	_	_	_	686,332	583,252
Pooled investment funds  Participant directed at contract value:	_	1,755,387	_	_	_	_	1,755,387	1,421,233
Synthetic investment contracts	_	142,300	_	_	_	_	142,300	130,167
Total other investment funds		2,584,019					2,584,019	2,134,652
Total investments	11,400,665	2,584,019	9,323,043	83,428	280,327	912,165	24,583,647	23,265,827
Other assets	14	_	967	_	_	_	981	981
Total assets	11.565.310	2,598,610	9.468.812	84,265	282,783	916,992	24,916,772	23,552,782
	11,303,310	2,358,010	5,408,812	84,203	202,703	510,552	24,510,772	23,332,782
Liabilities:			F0 743				50.743	** ***
Claims payable Accrued expenses	1,038	694	50,712 9,519	- 8	40	 15	50,712 11,314	45,690 11,148
Forfeitures payable to employers	1,036	801	5,315	_	-	-	801	359
Due to State of Alaska General Fund	_	-	1,090	_	_	_	1,090	1,484
Due to PERS - Defined benefit pension	_	_	_	310	_	_	310	_
Due to PERS - Alaska Retiree Healthcare Trust	_	_		_	1,288	_	1,288	
Securities lending collateral payable	8,404		6,866	58	194	633	16,155	23,811
Total liabilities	9,442	1,495	68,187	376	1,522	648	81,670	82,492
Net position restricted for pension benefits,								
postemployment healthcare benefits,						916,344		

See accompanying notes to financial statements.

(A Component Unit of the State of Alaska)

# **Combining Statement of Changes in Fiduciary Net Position**

Year ended June 30, 2024 (With summarized financial information for June 30, 2023) (In thousands)

				Other postemploy	ment benefit plans			
	Defined benefit pension	Defined contribution pension	Alaska Retiree Healthcare Trust	Occupational death and disability	Retiree medical	Health reimbursement arrangement	System total June 30, 2024	System total June 30, 2023
Additions:		-						
Contributions:								
Employers	\$ 460,9	74 87,474	47	6,862	19,245	57,825	632,427	593,306
Plan members	70,3	29 153,066	_	_	_	_	223,395	217,893
Nonemployer State of Alaska	37,9	42					37,942	33,933
Total contributions	569,2	45 240,540	47	6,862	19,245	57,825	893,764	845,132
Investment income:								
Net appreciation in fair value	800,7	96 332,495	661,366	5,691	19,164	62,495	1,882,007	1,497,188
Interest	72,6	81 1,151	59,411	499	1,682	5,490	140,914	104,006
Dividends	110,5	68	91,147	768	2,589	8,452	213,524	224,873
Total investment income	984,0	45 333,646	811,924	6,958	23,435	76,437	2,236,445	1,826,067
Less investment expense	30,6	36 2,531	24,802	211	714	2,269	61,163	58,763
Net investment income before								
securities lending activities	953,4	09 331,115	787,122	6,747	22,721	74,168	2,175,282	1,767,304
Securities lending income	1,0	97 —	896	7	25	83	2,108	921
Less securities lending expense	6	87	562	4	16	52	1,321	185
Net income from securities								
lending activities	4		334	3	9	31	787	736
Net investment income	953,8	19 331,115	787,456	6,750	22,730	74,199	2,176,069	1,768,040
Transfer in	8	63 –	13,719				14,582	
Other income:								
Employer group waiver plan			64,116	_	280	_	64,396	60,370
Medicare retiree drug subsidy			736	_	1	-	737	453
Pharmacy rebates			71,885	_	213	_	72,098	58,397
Pharmacy management allowance			137	_	_	_	137	132
Miscellaneous income	1	55 128	507		2		792	690
Total other income	1	55 128	137,381		496		138,160	120,042
Total additions	1,524,0	82 571,783	938,603	13,612	42,471	132,024	3,222,575	2,733,214
Deductions:								
Pension and postemployment benefits	1,088,0		593,597	716	520	1,278	1,684,157	1,565,917
Refunds of contributions	9,0		_	_	_	_	123,452	115,080
Administrative	8,5	60 6,218	20,603	32	130	29	35,572	34,617
Total deductions	1,105,7	03 120,573	614,200	748	650	1,307	1,843,181	1,715,614
Transfer out	-			863	3,537	10,182	14,582	
Netincrease	418,3	79 451,210	324,403	12,001	38,284	120,535	1,364,812	1,017,600
Net position restricted for pension benefits, postemployment healthcare benefits, and individuals:								
Balance, beginning of year	11,137,4	89 2,145,905	9,076,222	71,888	242,977	795,809	23,470,290	22,452,690
Balance, end of year	\$ 11,555,8	2,597,115	9,400,625	83,889	281,261	916,344	24,835,102	23,470,290

See accompanying notes to financial statements.

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## **Notes to Financial Statements**

June 30, 2024

## (1) Description

The State of Alaska Public Employees' Retirement System (PERS or the System) is a component unit of the State of Alaska (the State). The System is administered by the Division of Retirement and Benefits within the Department of Administration. Benefit and contribution provisions are established by State law and may be amended only by the State legislature. The Alaska Retirement Management Board (the Board) is responsible for overseeing the management and investment of the System. The Board consists of nine trustees as follows: two trustees consisting of the commissioner of administration and the commissioner of revenue, two trustees who are members of the general public, one trustee who is employed as a finance officer for a political subdivision participating in either the PERS or Teachers' Retirement System (TRS), two trustees who are PERS members, and two trustees who are TRS members.

PERS acts as the common investment and administrative agency for the following multiple-employer plans:

Plan name	Type of plan
Defined Benefit Pension (DB) Plan	Cost-sharing, Defined Benefit Pension
Defined Contribution Pension (DCR) Plan	<b>Defined Contribution Pension</b>
Defined Benefit Other Postemployment Benefits (OPEB)	
Alaska Retiree Healthcare Trust (ARHCT) Plan	Cost-sharing, Defined Benefit OPEB
Occupational Death and Disability (ODD) Plan	Cost-sharing, Defined Benefit OPEB
Retiree Medical Plan (RMP)	Cost-sharing, Defined Benefit OPEB
Defined Contribution Other Postemployment Benefits	
Health Reimbursement Arrangement (HRA) Plan	Defined Contribution OPEB

At June 30, 2024, the number of participating local government employers and public organizations, including the State, was as follows:

	Defined Benefit Pension	Defined Contribution Pension	OPEB plans
State of Alaska	1	1	1
Municipalities	72	73	73
School districts	52	52	52
Other	25	25	25
Total employers	150	151	151

Inclusion in the plans is a condition of employment for eligible State employees, except as otherwise provided for judges, elected officers, and certain employees of the Alaska Marine Highway System. Any local government in the State may elect to have its permanent general and peace officer and firefighter employees covered by the System.

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## **Notes to Financial Statements**

June 30, 2024

#### **Defined Benefit Pension Plan**

#### (a) General

The DB Plan provides pension benefits for eligible State and local government employees. Benefit and contribution provisions are established by State law and may be amended only by the State Legislature. With the passage of Senate Bill 141, the DB Plan was closed to all new members effective July 1, 2006.

The DB Plan's membership consisted of the following at June 30, 2024:

Retired plan members or beneficiaries currently receiving benefits	36,198
Inactive plan members entitled to but not yet receiving benefits	4,516
Inactive plan members not entitled to benefits	9,790
Active plan members	7,963
Total DB Plan membership	58,467

#### (b) Pension Benefits

Members hired prior to July 1, 1986, with five or more paid-up years of credited service are entitled to monthly pension benefits beginning at normal retirement age, 55, or early retirement age, 50. For members first hired after June 30, 1986, the normal and early retirement ages are 60 and 55, respectively. Members with 30 or more years of credited service (20 years for peace officers and firefighters) may retire at any age and receive a normal benefit.

The normal monthly pension benefit is based on years of service and average monthly compensation. For members hired prior to July 1, 1996, and all peace officers and firefighters, the average monthly compensation is based upon the members' three highest, consecutive years' salaries. For all other members hired after June 30, 1996, average monthly compensation is based upon the members' five highest, consecutive years' salaries.

The benefit related to all years of credited service prior to July 1, 1986 and for years of service through a total of 10 years for general members, is equal to 2.00% of the member's average monthly compensation for each year of service. The benefit for each year over 10 years of service subsequent to June 30, 1986 is equal to 2.25% of the member's average monthly compensation for the second 10 years and 2.50% for all remaining years of service. For peace officers and firefighters, the benefit for years of service through a total of 10 years is equal to 2.00% of the member's average monthly compensation and 2.50% for all remaining years of service.

Minimum benefits for members eligible for retirement are \$25 per month for each year of credited service.

Married members must receive their benefits in the form of a joint and survivor annuity unless their spouse consents to another form of benefit or another person is eligible for benefits under a qualified domestic relations order.

The DB Plan has two types of postretirement pension adjustments (PRPA). The automatic PRPA is issued annually to all eligible benefit recipients when the cost of living increases in the previous calendar year. The automatic PRPA increase is paid beginning July 1 of each year. The discretionary PRPA may be granted to eligible recipients by the DB Plan's administrator if the funding ratio of the DB Plan meets or exceeds 105%. If both an automatic and discretionary PRPA are granted, and a retiree is eligible for both adjustments, the one that provides the retiree the greater increase will be paid.

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## **Notes to Financial Statements**

June 30, 2024

#### (c) Contributions

Contribution requirements of the active plan members and the participating employers are actuarially determined and adopted by the Board as a contribution rate that, when combined, is expected to finance the costs of benefits earned by plan members during the year, with an additional contribution rate to finance any unfunded accrued liability. The DB Plan's members' contribution rates are 7.50% for peace officers and firefighters, 9.60% for some school district employees, and 6.75% for general DB Plan members, as required by statute. The statutory employer effective contribution rate is 22.00% of annual payroll, which for fiscal year 2023 is allocated 22.00% to the DB Pension Plan and 0.00% to the DB ARHCT Plan as determined by the actuary of the Plan. Alaska Statute (AS) 39.35.280 provides that the State, as a nonemployer contributing entity, contributes each July 1, or as soon after July 1 for the ensuing fiscal year, an amount that when combined with the total employer contribution rate is sufficient to pay the System's actuarially determined contribution rate adopted by the Board for that fiscal year. Additionally, there is a Defined Benefit Unfunded Liability (DBUL) amount levied against the DCR Plan payroll. The DBUL amount for employers is computed as the difference between:

- (A) The amount calculated for the statutory employer effective contribution rate of 22.00% on eligible salary (except for the State of Alaska which pays the full actuarially determined contribution rate) less
- (B) The total of the employer contributions for:
  - (1) The defined contribution employer matching amount
  - (2) Major medical
  - (3) Occupational death and disability
  - (4) Health reimbursement arrangement.
- (C) But not less than zero.

The difference is deposited based on an actuarial allocation into the DB Plan's pension and healthcare funds. For fiscal year 2024, the DBUL was allocated 100.00% to the DB Pension Plan and 0.00% to the DB ARHCT Plan.

#### (d) Refunds

DB Plan member contributions may be voluntarily or, under certain circumstances, involuntarily refunded to the member or a garnishing agency 60 days after termination of employment. Voluntary refund rights are forfeited on July 1 following the member's 75th birthday or within 50 years of the member's last termination date. Members who have had contributions refunded forfeit all retirement benefits, including postemployment healthcare benefits. Members are allowed to reinstate refunded service due to involuntary refunds by repaying the total involuntary refunded balance and accrued interest. Members are allowed to reinstate voluntarily refunded service by repaying the voluntarily refunded balance and accrued interest. Balances previously refunded to members accrue interest at the rate of 7.0% per annum compounded semiannually.

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## **Notes to Financial Statements**

June 30, 2024

#### **Defined Contribution Retirement Pension Plan**

#### (a) General

The DCR Plan provides retirement benefits for eligible employees hired after July 1, 2006. Additionally, certain active members of the DB Plan were eligible to transfer to the DCR Plan if that member had not vested in the DB Plan. Benefit and contribution provisions are established by State law and may be amended only by the State Legislature.

At June 30, 2024, membership in the DCR Plan consisted of 2,718 peace officer and firefighter members and 25,024 other members.

#### (b) Retirement Benefits

A participating member is immediately and fully vested in that member's contributions and related earnings (losses). A member shall be fully vested in the employer contributions made on that member's behalf, and related earnings (losses), after five years of service. A member is partially vested in the employer contributions made on that member's behalf and the related earnings in the ratio of (a) 25% with two years of service; (b) 50% with three years of service; (c) 75% with four years of service; and (d) 100% with five years of service.

#### (c) Contributions

State statutes require an 8.0% contribution rate for DCR Plan members. Employers are required to contribute 5.0% of the member's compensation.

#### (d) Participant Distributions and Refunds of Contributions

A member is eligible to request a refund of contributions from their account 60 days after termination of employment.

#### (e) Participant Accounts

Participant accounts under the DCR Plan are self-directed with respect to investment options.

Each participant designates how contributions are to be allocated among the investment options. Each participant's account is credited with the participant's contributions and the appreciation or depreciation in unit value for the investment funds.

Record-keeping/administrative fees consisting of a fixed amount, applied in a lump sum each calendar year, and a variable amount, applied monthly, are deducted from each participant's account and applied pro rata to all the funds in which the employee participates. This fee is for all costs incurred by the recordkeeper and by the State. The investment management fees are netted out of the funds' performance.

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## **Notes to Financial Statements**

June 30, 2024

### **Defined Benefit Other Postemployment Benefit Plans**

#### (a) Alaska Retiree Healthcare Trust Plan

Beginning July 1, 2007, the ARHCT Plan, a healthcare trust fund of the State, was established. The ARHCT Plan is self-funded and provides major medical coverage to retirees of the DB Plan. The System retains the risk of loss of allowable claims for eligible members. The ARHCT Plan began paying member healthcare claims on March 1, 2008. Prior to that, healthcare claims were paid for by the Retiree Health Fund.

Membership in the plan consisted of the following at June 30, 2024:

Retired plan members or beneficiaries currently receiving benefits	36,198
Inactive plan members entitled to but not yet receiving benefits	4,516
Inactive plan members not entitled to benefits	9,790
Active plan members	7,963
Total DB Plan membership	58,467

#### (i) OPEB Benefits

Major medical benefits to cover medical expenses are provided to retirees and their surviving spouses at no premium cost for all members hired before July 1, 1986 (Tier 1), and disabled retirees. Members hired after June 30, 1986 (Tier 2), and their surviving spouses with 5 years of credited service (or 10 years of credited service for those first hired after June 30, 1996 [Tier 3]) must pay the full monthly premium if they are under age 60 and will receive benefits at no premium cost if they are over age 60. Tier 3 members with between 5 and 10 years of credited service must pay the full monthly premium regardless of their age. Tier 2 and Tier 3 members with less than 5 years of credited service are not eligible for postemployment healthcare benefits. Tier 2 members who are receiving a conditional benefit and are age eligible are eligible for postemployment healthcare benefits. In addition, peace officers and their surviving spouses with 25 years of peace officer membership service and all other members and their surviving spouses with 30 years of membership service receive benefits at no premium cost, regardless of their age or date of hire. Peace officers/firefighters who are disabled between 20 and 25 years must pay the full monthly premium.

#### (ii) Contributions

Employer contribution rates are actuarially determined and adopted by the Board. The 2024 statutory employer effective contribution rate is 22.00% of member's compensation, with 0.00% specifically allocated to ARHCT Plan.

#### (b) Occupational Death and Disability Plan

The Occupational Death and Disability Plan (ODD) provides death benefits for beneficiaries of plan participants and long-term disability benefits to all active members within the System. Members in the Death and Disability Plan consisted of the following at June 30, 2024:

Active plan members	27,742
Participating employers	151
Open claims	14

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## **Notes to Financial Statements**

June 30, 2024

#### (i) Death Benefits

If (1) the death of an employee occurs before the employee's retirement and before the employee's normal retirement date, (2) the proximate cause of death is a bodily injury sustained or a hazard undergone while in the performance and within the scope of the employee's duties, and (3) the injury or hazard is not the proximate result of willful negligence of the employee, then a monthly survivor's pension shall be paid to the surviving spouse. If there is no surviving spouse or if the spouse later dies, the monthly survivor's pension shall be paid in equal parts to the dependent children of the employee.

If an active general DB Plan member dies from occupational causes, the spouse may receive a monthly pension equal to 40% of the DB Plan member's salary. If an active peace officer or firefighter DB Plan member dies from occupational causes, the spouse may receive a monthly pension equal to 50% of the DB Plan member's salary or 75% of the member's retirement benefit calculated as if the member had survived until normal retirement age, whichever is greater. When death is due to occupational causes and there is no surviving spouse, the DB Plan member's dependent child(ren) may receive the monthly pension until they are no longer dependents. If the member does not have a spouse or dependent children at the time of death, a lump-sum death benefit is payable to the named beneficiary(ies). The amount of the occupational death pension changes on the date the DB Plan member's normal retirement would have occurred if the DB Plan member had lived. The new benefit is based on the DB Plan member's average monthly compensation at the time of death and the credited service, including service that would have accrued if the DB Plan member had lived and continued to work until normal retirement. If the death was from nonoccupational causes and the DB Plan member was vested, the spouse may receive a monthly 50% joint and survivor option benefit based on the member's credited service and average monthly compensation at the time of death. If the DB Plan member is not married or vested, a lump-sum death benefit is payable to the named beneficiary(ies).

The monthly survivor's pension benefit for survivors of DCR Plan employees who were not peace officers or firefighters is 40% of the employee's monthly compensation in the month in which the employee dies. The monthly survivor's pension for survivors of employees who were peace officers or firefighters is 50% of the monthly compensation in the month in which the employee dies. While the monthly survivor's pension is being paid, the employer shall make contributions on behalf of the employee's beneficiaries based on the deceased employee's gross monthly compensation at the time of occupational death.

## (ii) Disability Benefits

Active DB Plan members who become permanently disabled due to occupational or nonoccupational causes receive disability benefits until normal retirement age, or when the service requirement for normal retirement is met. Although there are no minimum service requirements for DB Plan members to be eligible for occupational disability, DB Plan members must be vested to receive nonoccupational disability benefits. The monthly occupational disability benefit is equal to 40% of the DB Plan member's salary at the time of the disability. The nonoccupational disability benefit is based on the DB Plan member's service and salary at the time of disability. At normal retirement age, a disabled general DB Plan member receives normal retirement benefits. A peace officer or firefighter DB Plan member may elect to receive normal retirement benefits calculated under the occupational disability benefit rules.

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## **Notes to Financial Statements**

June 30, 2024

A DCR Plan member is eligible for an occupational disability benefit if employment is terminated because of a total and apparently permanent occupational disability before the member's normal retirement date. The occupational disability benefits accrue beginning the first day of the month following termination of employment as a result of the disability and are payable the last day of the month. If a final determination granting the benefit is not made in time to pay the benefit when due, a retroactive payment shall be made to cover the period of deferment.

#### (iii) Contributions

An employer shall contribute to each member's account based on the member's compensation. For fiscal year 2024, the rates are 0.68% for occupational death and disability for peace officers and firefighters and 0.30% for occupational death and disability for all other members.

### (c) Retiree Medical Plan

The RMP is established under AS 39.35.880 – Medical Benefits. The Department of Administration, Division of Retirement and Benefits, which administers the System's health plans, finalized the Retiree Medical Plan for members eligible for the DCR Plan's health benefits plan in July 2016. The RMP provides major medical coverage to retirees of the DCR Plan. The RMP is self-insured. Members are not eligible to use the plan until they have at least 10 years of service and are Medicare age eligible.

Membership in the RMP was as follows at June 30, 2024:

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Retired plan members or beneficiaries currently receiving benefits	233
Inactive plan members entitled to but not yet receiving benefits	2,948
Inactive plan members not entitled to benefits	20,514
Active plan members	27,742
Total RMP membership	51,437

#### (i) OPEB Benefits

The medical benefits available to eligible persons means that an eligible person may not be denied medical coverage except for failure to pay the required premium. Major medical coverage, to cover medical expenses, takes effect on the first day of the month following the date of the RMP administrator's approval of the election and stops when the person who elects coverage dies or fails to make the required premium payment. The coverage for persons 65 years of age or older is the same as that available for persons under 65 years of age. The benefits payable to those persons 65 years of age or older supplement any benefits provided under the federal old age, survivors, and disability insurance program. The medical and optional insurance premiums owed by the person who elects coverage may be deducted from the health reimbursement arrangement account until the account balance becomes insufficient to pay the premiums; at this time, the person who elects coverage shall pay the premiums directly.

The cost of premiums for retiree major medical coverage for an eligible member or surviving spouse who is:

(1) Not eligible for Medicare is an amount equal to the full monthly group premium for retiree major medical insurance coverage,

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## **Notes to Financial Statements**

June 30, 2024

#### (2) Eligible for Medicare is the following percentage of the premium:

- (a) 30% if the member had 10 or more, but less than 15, years of service
- (b) 25% if the member had 15 or more, but less than 20, years of service
- (c) 20% if the member had 20 or more, but less than 25, years of service
- (d) 15% if the member had 25 or more, but less than 30, years of service
- (e) 10% if the member had 30 or more years of service.

#### (ii) Contributions

Employer contribution rates are actuarially determined and adopted by the Board. The 2024 employer effective contribution rate is 1.01% of member's compensation.

#### **Defined Contribution Other Postemployment Benefit Plan**

#### (a) General

The HRA Plan is established under AS 39.30.300. The Department of Administration, Division of Retirement and Benefits administers the System's health plans. The HRA Plan allows for medical care expenses to be reimbursed from individual savings accounts established for eligible persons. The HRA Plan became effective July 1, 2006, at which time contributions by employers began.

Membership in the plan was as follows as of June 30, 2024:

Retired plan members or beneficiaries currently receiving benefits	323
Inactive plan members entitled to but not yet receiving benefits	2,948
Inactive plan members not entitled to benefits	20,514
Active plan members	27,742
Total HRA Plan membership	51,527

#### (b) OPEB Benefits

Persons who meet the eligibility requirements of AS 39.35.870 are eligible for reimbursements from the individual account established for a member under the HRA Plan but do not have to retire directly from the System.

The Plan Administrator may deduct the cost of monthly premiums from the HRA individual account for the RMP insurance on behalf of an eligible person who elected the retiree major medical insurance under AS 39.35.880. Upon application of an eligible person, the HRA Plan administrator shall reimburse the costs for medical care expenses defined in 26 USC 213(d). Reimbursement is limited to the medical expenses of (1) an eligible member, the spouse of an eligible member, and the dependent children of an eligible member; or (2) a surviving spouse and the dependent children of an eligible member dependent on the surviving spouse. When the member's individual account balance is exhausted, any deductions from the HRA individual account end. If all eligible persons die before exhausting the member's individual account, the account balance reverts to the HRA Plan.

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### **Notes to Financial Statements**

June 30, 2024

#### (c) Contributions

An employer shall contribute to the HRA Plan trust fund an amount equal to 3.00% of the average annual compensation of all employees in the TRS and PERS. The administrator maintains a record of each member to account for employer contributions on behalf of that member. The 2024 contribution amount was an annual contribution not to exceed \$2,303 and was required for every pay period in which the employee was enrolled in the DCR Plan, regardless of the compensation paid during the year. An amount less than \$2,303 would be deposited to a member's account if that member worked less than a full year.

## (2) Summary of Significant Accounting Policies

#### (a) Basis of Accounting

The accompanying financial statements have been prepared using the economic resources measurement focus and on the accrual basis of accounting in conformity with U.S. generally accepted accounting principles (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB). Contributions are due to the System when employee services have been performed and paid. Contributions are recognized as revenue when due pursuant to statutory requirements. Benefits and refunds are recognized when due and payable and expenses are recorded when the corresponding liabilities are incurred, regardless of when contributions are received, or payment is made.

#### (b) Use of Estimates

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of additions and deductions during the reporting period. Actual results could differ from those estimates.

#### (c) Cash and Cash Equivalents

Cash and cash equivalents include the System's holdings within the short-term fixed-income pool and overnight investments associated with securities lending collateral. These holdings have the general characteristics of a demand deposit account.

#### (d) Defined Benefit Pension and OPEB Investments

The System owns shares in various investment pools that are administered by the State of Alaska, Department of Revenue, Division of Treasury (Treasury). The System's investment in the pools, except for the short-term fixed-income pool, is reported at fair value based on the net asset value reported by the Treasury. The short-term fixed-income pool maintains a share price of \$1. Each participant owns shares in the pool, the number of which fluctuates daily with contributions and withdrawals.

#### (e) Defined Contribution Participant-directed Investments

The Board contracts with an external investment manager, through the Treasury, who is given the authority to invest in a wholly owned pooled environment to accommodate 14 participant-directed funds. Additionally, the Board contracts with external managers who manage a mix of collective investment funds and synthetic investment contracts. Income for the pooled investment and collective investment funds is credited to the fund's net asset value on a daily basis and allocated to pool participants daily on a pro rata basis.

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## **Notes to Financial Statements**

June 30, 2024

Collective investment funds, held in trust, are stated at fair value based on the unit value as reported by the Trustees multiplied by the number of units held by the DCR Plan. The unit value is determined by the Trustees based on fair value of the underlying assets. Purchases and sales of securities are recorded on a trade-date basis.

Pooled participant-directed investment funds, held in trust, are stated at fair value based on the unit value as reported by the Trustees multiplied by the number of units held by the DCR Plan. The unit value is determined by the Trustees based on fair value of the underlying assets. Purchases and sales of securities are recorded on a tradedate basis. Underlying assets comprise domestic and international stocks, investment-grade bonds, federally guaranteed mortgages, money market instruments, and other cash equivalent instruments with maturities of less than one year, which include but are not limited to commercial paper, asset-backed securities, banker acceptances, certificates of deposit with ratings of A1/P1 or better, as well as obligations of the U.S. government and its agencies, and repurchase agreements collateralized by U.S. Treasury instruments.

Synthetic Investment Contracts (SICs) are included in the Plan's statements at contract value. The Board's investment manager entered into the investment contracts, on behalf of the Board, with four financial institutions who provide wrap contracts that cover separately managed SIC portfolios. The accounts are credited with earnings and investment deposits, less administrative expenses charged by the financial institutions and investment withdrawals. They are fully benefit-responsive. There are no reserves against contract value for the credit risk of the contract issuer or otherwise. The crediting interest rate is based on the approximate rate of interest that will amortize differences between contract and market value over the portfolio's average duration.

### (f) Contributions Receivable

Contributions from the System's members and employers applicable to payrolls received through July 15 for wages paid for service through June 30 are accrued. These contributions are considered fully collectible, and accordingly, no allowance for uncollectible receivables is reflected in the financial statements.

#### (g) Due from (to) State of Alaska General Fund

Amounts due from State of Alaska General Fund represent the amounts remitted by employers to the General Fund but not yet transmitted to the System. Amounts due to State of Alaska General Fund represent the amounts paid by others on behalf of the System.

#### (h) Other Income

Other income consists of Employer Group Waiver Plan (EGWP) rebates, Medicare Part D Retiree Drug Subsidy (RDS) rebates, pharmacy rebates, and other miscellaneous items. The RDS are rebates provided to the plan sponsor. The State has elected to voluntarily put the RDS back into the trust and treat it as a contribution for purposes of calculating the net OPEB liability. The EGWP and pharmacy rebates are provided to the Plan through the third-party administrators and are treated as a reduction to the benefit payments for purposes of calculating the net OPEB liability. RDS and pharmacy rebates are recognized on an accrual basis.

#### (i) Administrative Costs

Administrative costs are paid from contributions. The Board has established a funding policy objective that the required contributions be sufficient to pay the plan administrative expenses, normal costs, and past service costs.

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### Notes to Financial Statements

June 30, 2024

#### (j) Federal Income Tax Status

The DB Plan and DCR Plan are qualified plans under Sections 401(a) and 414(d) of the Internal Revenue Code and are exempt from federal income taxes under Section 501(a).

#### (3) Investments

The Board is the investment oversight authority of the System's investments. As the fiduciary, the Board has the statutory authority to invest assets under the Prudent Investor Rule. Fiduciary responsibility for the Board's invested assets is pursuant to AS 37.10.210-390.

AS 37.10.071 provides that investments shall be made with the judgment and care under circumstances then prevailing that an institutional investor of ordinary professional prudence, discretion, and intelligence exercises in managing large investment portfolios.

Treasury provides staff for the Board. Treasury has created a pooled environment by which it manages investments of the Board. Additionally, Treasury manages a mix of pooled investment funds, collective investment funds and SICs for the DCR participant-directed pension plans under the Board's fiduciary responsibility.

Actual investing is performed by investment officers in Treasury or by contracted external investment managers. The Board has developed investment guidelines, policies, and procedures for Treasury staff and external investment managers to adhere to when managing investments. Treasury manages the U.S. Treasury Fixed-Income Pool, Real Estate Investment Trust Pool, and Treasury Inflation-Protected Securities Pool, in addition to acting as oversight manager for all externally managed investments. All other investments are managed by external management companies.

The short-term fixed-income pool is a State pool managed by Treasury that holds investments on behalf of the Board as well as other State funds.

#### Rate of Return

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. The annual money-weighted rate of return, net of investment expense, for the year ended June 30, 2024 for the DB Pension Plan is 8.75%, the ARHCT Plan is 8.89%, the ODD Plan is 9.01%, and the RMP is 9.02%.

For additional information on securities lending, interest rate risk, credit risk, foreign exchange, derivatives, fair value, and counterparty credit risk, see the separately issued report on the Invested Assets of the State of Alaska Retirement and Benefits Systems at https://treasury.dor.alaska.gov/armb/reports-and-policies/annual-audited-financial-schedules

# **Financial Section**

### STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

## **Notes to Financial Statements**

June 30, 2024

## (4) Net Pension Liability - Defined Benefit Pension Plan

The components of the net pension liability of the participating employers at June 30, 2024 were as follows (in thousands):

Total pension liability	\$	17,040,358
Plan fiduciary net position		(11,555,868)
Employers' net pension liability	\$ _	5,484,490
Plan fiduciary net position as a percentage		
of the total pension liability		67.81%

#### (a) Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2023, using the following actuarial assumptions, applied to all periods included in the measurement, and rolled forward to the measurement date of June 30, 2024.

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## **Notes to Financial Statements**

June 30, 2024

Inflation 2.50% per year

Salary increases For Peace Officer/Firefighter, increases range from 8.50% to

3.85% based on service. For all others, increases range from

6.75% to 2.85% based on service.

Investment rate of return 7.25%, net of pension plan investment expenses. This is based

on an average inflation rate of 2.50% and a real return of 4.75%.

Mortality - Peace Officer / Firefighter Pre-commencement mortality rates were based on the Pub-2010 Safety Employee table, amount-weighted, and projected with MP-2021 generational improvement. Deaths are assumed to result from occupational causes 70% of the time.

Post-commencement mortality rates for healthy retirees were based on the Pub-2010 Safety Retiree table, amount-weighted, and projected with MP-2021 generational improvement.

Post-commencement mortality rates for disabled retirees were based on the Pub-2010 Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.

Post-commencement mortality rates for beneficiaries were based on the Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement. These rates are applied only after the death of the original member.

Mortality - Others

Pre-commencement mortality rates were based on the Pub-2010 General Employee table, amount-weighted, and projected with MP-2021 generational improvement. Deaths are assumed to result from occupational causes 35% of the time.

Post-commencement mortality rates for healthy retirees were based on 98% of male and 106% of female rates of the Pub-2010 General Retiree table, amount-weighted, and projected with MP-2021 generational improvement.

Post-commencement mortality rates for disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.

Post-commencement mortality rates for beneficiaries were based on 102% of male and 108% of female rates of the Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement. These rates are applied only after the death of the original member.

The actuarial assumptions used in the June 30, 2023 actuarial valuation were based on the results of an actuarial experience study for the period from July 1, 2017 to June 30, 2021. The new demographic and economic assumptions were adopted by the Board at the June 2022 meeting to better reflect expected future experience and were effective for the June 30, 2022 valuation.

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## **Notes to Financial Statements**

June 30, 2024

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2024 are summarized in the following table (note that the rates shown below exclude an inflation component of 2.39%).

Asset class	Long-term expected real rate of return
Domestic equity	5.48%
Global equity (ex-U.S.)	7.14
Global equity	5.79
Aggregate bonds	2.10
Real assets	4.63
Private equity	8.84
Cash equivalents	0.77

#### (b) Discount Rate

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that employer and State contributions will continue to follow the current funding policy which meets State statutes. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability in accordance with the method prescribed by GASB 67. In the event benefit payments are not covered by the plan's fiduciary net position, a municipal bond rate would be used to discount the benefit payments not covered by the plan's fiduciary net position. The S&P Municipal Bond 20-Year High Grade Index rate was 4.21% as of June 30, 2024.

#### (c) Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the System as of June 30, 2024, calculated using the discount rate of 7.25%, as well as what the System's net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current rate (in thousands):

	1.00%	Current	1.00%
	decrease	discount rate	increase
	 (6.25%)	(7.25%)	(8.25%)
Net pension liability	\$ 7,305,857	5,484,490	3,943,177

# **Financial Section**

### STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

## **Notes to Financial Statements**

June 30, 2024

## (5) Net OPEB Asset

The components of the net OPEB asset of the participating employers for each Plan at June 30, 2024 were as follows (in thousands):

	 ARHCT Plan	ODD Plan	RMP
Total OPEB liability	\$ 7,198,479	24,189	234,646
Plan fiduciary net position	 (9,400,625)	(83,889)	(281,261)
Employers' net OPEB			
asset	\$ (2,202,146)	(59,700)	(46,615)
Plan fiduciary net position as a percentage			
of the total OPEB liability	130.59%	346.81%	119.87%

## (a) Actuarial Assumptions

The total OPEB liability for each plan was determined by actuarial valuations as of June 30, 2023, using the following actuarial assumptions, applied to all periods included in the measurement, and rolled forward to the measurement date of June 30, 2024.

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## Notes to Financial Statements

June 30, 2024

Inflation 2.50% per year

Salary increases For peace officer/firefighter, increases range from 8.50% to 3.85%

based on service. For Others, increases range from 6.75% to

2.85% based on service.

7.25%, net of post-retirement healthcare plan investment expenses. Investment rate of return

This is based on an average inflation rate of 2.50% and a real

return of 4.75%.

Healthcare cost trend rates

Pre-65 medical: 6.4% grading down to 4.5% (ARHCT Plan and RMP)

Post-65 medical: 5.4% grading down to 4.5%

Rx/EGWP: 6.9% grading down to 4.5% Initial trend rates are for FY 2025 Ultimate trend rates reached in FY 2050

Mortality

Peace officer/firefighter (ARHCT Plan and RMP)

Pre-commencement mortality rates were based on the Pub-2010 Safety Employee table, headcount-weighted, and projected with MP-2021 generational improvement. Deaths are assumed to result from occupation causes 70% of the time.

Post-commencement mortality rates for healthy retirees were based on the Pub-2010 Safety Retiree table, headcountweighted, and projected with MP-2021 generational improvement.

Post-commencement mortality rates for disabled retirees were based on the Pub-2010 Safety Disabled Retiree table, headcount-weighted, and projected with MP-2021 generational

Post-commencement mortality rates for beneficiaries were based on the Pub-2010 Contingent Survivor table, headcount-weighted, and projected with MP-2021 generational improvement. These rates are applied only after the death of the original member.

Peace officer/firefighter (ODD Plan)

Pre-commencement mortality rates were based on the Pub-2010 Safety Employee table, amount-weighted, and projected with MP-2021 generational improvement. Deaths are assumed to result from occupational causes 70% of the time.

Post-commencement mortality rates for healthy retirees were based on the Pub-2010 Safety Retiree table, amountweighted, and projected with MP-2021 generational improvement.

Post-commencement mortality rates for disabled retirees were based on the Pub-2010 Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.

Post-commencement mortality rates for beneficiaries were based on the Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement. These rates are applied only after the death of the original member.

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## **Notes to Financial Statements**

June 30, 2024

Mortality
Others
(ARHCT Plan and RMP)

Pre-commencement mortality rates were based on the Pub-2010 General Employee table, headcount-weighted, and projected with MP-2021 generational improvement. Deaths are assumed to result from occupational causes 35% of the time.

Post-commencement mortality rates for healthy retirees were based on 101% of male and 110% of female rates of the Pub-2010 General Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

Post-commencement mortality rates for disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

Post-commencement mortality rates for beneficiaries were based on 101% of male and 108% of female rates of the Pub-2010 Contingent Survivor table, headcount-weighted, and projected with MP-2021 generational improvement. These rates are applied only after the death of the original member.

Mortality (ODD Plan) Pre-commencement mortality rates were based on the Pub-2010 General Employee table, amount-weighted, and projected with MP-2021 generational improvement. Deaths are assumed to result from occupational causes 35% of the time.

Post-commencement mortality rates for healthy retirees were based on 98% of male and 106% of female rates of the Pub-2010 General Retiree table, amount-weighted, and projected with MP-2021 generational improvement.

Post-commencement mortality rates for disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.

Post-commencement mortality rates for beneficiaries were based on 102% of male and 108% of female rates of the Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement. These rates are applied only after the death of the original member.

The actuarial assumptions used in the June 30, 2023 actuarial valuation were based on the results of an actuarial experience study for the period from July 1, 2017 to June 30, 2021. The new demographic and economic assumptions were adopted by the Board at the June 2022 meeting to better reflect expected future experience and were effective for the June 30, 2022 actuarial valuation. For the ARHCT and RMP, the per capita claims costs were updated to reflect recent experience for the June 30, 2023 actuarial valuation.

The long-term expected rate of return on postretirement healthcare plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target

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## **Notes to Financial Statements**

June 30, 2024

asset allocation percentage and adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in the postretirement healthcare plans' target asset allocation as of June 30, 2024 are summarized in the following table (note that the rates shown below exclude an inflation component of 2.39%):

Long-term expected real rate of return	
5.48%	
7.14	
5.79	
2.10	
4.63	
8.84	
0.77	

#### (b) Discount Rate

The discount rate used to measure the total OPEB liability as of June 30, 2024 was 7.25%. The projection of cash flows used to determine the discount rate assumed that employer and State contributions will continue to follow the current funding policy which meets State statutes. Based on those assumptions, the postretirement healthcare plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on postretirement healthcare plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability in accordance with the method prescribed by GASB 74. In the event benefit payments are not covered by the Plan's fiduciary net position, a municipal bond rate would be used to discount the benefit payments not covered by the plan's fiduciary net position. The S&P Municipal Bond 20-Year High Grade Index rate was 4.21% as of June 30, 2024.

## (c) Sensitivity of the Net OPEB Liability (Asset) to Changes in the Discount Rate

The following presents the net OPEB liability (asset) as of June 30, 2024, calculated using the discount rate of 7.25%, as well as what the System's net OPEB asset would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current rate (in thousands):

		1.00%	Current	1.00%
		decrease (6.25%)	discount rate (7.25%)	increase (8.25%)
ARHCT Plan		(1,394,365)	(2,202,146)	(2,881,911)
ODD Plan	,	(56,075)	(59,700)	(62,541)
RMP		8,075	(46,615)	(88,416)

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## **Notes to Financial Statements**

June 30, 2024

### (d) Sensitivity of the Net OPEB Liability (Asset) to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB asset as of June 30, 2024, calculated using the healthcare cost trend rates as summarized in the 2023 actuarial valuation report, as well as what the System's net OPEB liability (asset) would be if it were calculated using trend rates that are one-percentage-point lower or one-percentage-point higher than the current healthcare cost trend rates (in thousands):

	_	1.00% decrease	Current healthcare cost trend rate	1.00% increase
ARHCT Plan	\$	(2,959,517)	(2,202,146)	(1,302,441)
ODD Plan		N/A	N/A	N/A
RMP		(93,933)	(46,615)	16,876

## (6) Claims Payable

The liability for claims payable and claims incurred but not reported, included in the claims payable amount on the statement of fiduciary net position, represent the estimated amounts necessary to settle all outstanding claims incurred as of the balance sheet date. The ARHCT and Retiree Medical Plan's reserve estimates are based primarily on historical development patterns adjusted for current trends that would modify past experience. Claims are reevaluated periodically to consider the effects of inflation, claims settlement trends, and other economic factors. The process of establishing loss reserves is subject to uncertainties that are normal, recurring, and inherent in the healthcare business.

Changes in the balances of claims liabilities were as follows (in thousands):

	2024	2023
Total, beginning of year	\$ 45,690	40,109
Healthcare benefits Benefits paid	594,117 (589,095)_	551,758 (546,177)
Total, end of year	\$ 50,712	45,690

### (7) Employer Group Waiver Program

Effective January 1, 2019, the Division implemented a group Medicare Part D prescription drug plan known as an enhanced EGWP for all Medicare-eligible members covered under the ARHCT Plan and the RMP. The enhanced EGWP leverages increased federal subsidies to the ARHCT Plan and the RMP for prescription drugs covered by Medicare Part D while also providing coverage for medications not covered by Medicare Part D through a "wrap" of additional benefits. Moving to an enhanced EGWP has resulted in the ARHCT Plan and RMP receiving significantly higher subsidies, while simultaneously maintaining the prescription drug coverage retirees had prior to implementation of the enhanced EGWP. Currently, EGWP is the primary program used by the Division; however, there are still retirees that are covered by the RDS if they do not meet the requirements of EGWP.

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#### **Notes to Financial Statements**

June 30, 2024

#### (8) Medicare Part D Retiree Drug Subsidy

One of the provisions of Medicare Part D provides sponsors of pension healthcare plans the opportunity to receive an RDS payment if the sponsor's plan provides a prescription drug benefit that is actuarially equivalent to the Medicare Part D benefit. The RDS is equal to 28% of the amount of eligible prescription drug benefit costs of retirees who are eligible for, but not enrolled in, Medicare Part D, by virtue of continuing to be covered by the sponsor's plan. The ARHCT Plan was approved for participation in the Medicare Part D program beginning calendar year 2006.

#### (9) Commitments and Contingencies

The Division is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Division of Retirement and Benefits' counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the Division.

The System was a defendant in a class action lawsuit against the State alleging that the passage of Senate Bill (SB) 141 violated the Alaska Constitution by extinguishing a former member's ability to re-enter the PERS / TRS defined benefits plan. According to SB 141, a PERS / TRS defined benefit former member would have to re-employ into an eligible defined benefit position by June 30, 2010 or lose that former member's status (tier standing). If that former member re-entered the workforce in a valid PERS / TRS position but after June 30, 2010, that person would become a defined contribution retirement plan member, rather than reinstated into their prior defined benefit status (tier standing). The lawsuit challenged the effect of SB 141 as an unconstitutional diminishment of a promised defined benefit.

In April 2022, the Alaska Supreme Court found that a former member's ability to reinstate PERS / TRS status is an accrued benefit protected by Article XII, Section 7 of the Alaska Constitution. The Court held that not allowing former members to buy back into PERS / TRS defined benefit status resulted in an unconstitutional diminishment. The Division continues to determine the impact of this decision on PERS and TRS. The Division has notified class members of their right to seek reinstatement into the defined benefit plan and the procedures to do so and is working with impacted former members who meet the requirements to re-establish their position in the defined benefits plan. During fiscal year 2024, the System transferred \$863 thousand from the PERS DCR — Occupational Death and Disability fund to the PERS DB Pension fund, \$3.5 million from the PERS DCR — Retiree Medical fund to the PERS DB Alaska Retiree Healthcare Trust fund, and \$10.2 million from the PERS DCR — Health Reimbursement Arrangement plans to the PERS DB Alaska Retiree Healthcare Trust fund to re-establish certain former members' position in the defined benefits plan. It is unclear exactly how many former members will seek to reinstate to the defined benefits plan or the precise cost of the reintroduction of those former members to the defined benefits plan.

#### (10) Subsequent Event

During Board and committee meetings in fiscal years 2023 and 2024, the Board performed an analysis of the managed account program and recommended that this program be discontinued due to the combined effects of its asset allocation, higher fees, and low participant engagement. The Board closed the managed account program to new participants effective November 2023. In June 2024 the Board voted to terminate the managed account program for existing participants effective November 15, 2024. The Plan is complying with the closure request and has worked with the record keeper to close the managed account program effective November 15, 2024.

## **Financial Section**

# REQUIRED SUPPLEMENTARY INFORMATION (Unaudited)

(A Component Unit of the State of Alaska)

## **Required Supplementary Information (Unaudited)**

## Schedule of Changes in Employer Net Pension Liability and Related Ratios Defined Benefit Pension Plan

Last 10 Fiscal Years

(In thousands)

	_	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total pension liability:											
Service cost	\$	115,370	116,137	119,376	130,592	141,556	157,708	170,816	184,411	172,304	184,712
Interest		1,149,367	1,122,591	1,120,832	1,107,399	1,079,549	1,118,574	1,108,068	1,072,312	1,049,226	1,020,947
Differences between expected and											
actual experience Changes of assumptions		550,053	193,787	(172,703)	(97,514)	81,120	(243,120)	(302,874)	(184,252)	(118,947)	10,791
Benefit payments, including refunds of		_	_	227,035	_	_	502,790	_	_	_	541,390
member contributions		(1,097,143)	(1,022,795)	(962,357)	(930,006)	(895,523)	(848,019)	(812,877)	(777,187)	(742,174)	(696,542)
Net change in total pension liability		717,647	409,720	332,183	210,471	406,702	687,933	163,133	295,284	360,409	1,061,298
Total pension liability – beginning	_	16,322,711	15,912,991	15,580,808	15,370,337	14,963,635	14,275,702	14,112,569	13,817,285	13,456,876	12,395,578
Total pension liability – ending (a)	_	17,040,358	16,322,711	15,912,991	15,580,808	15,370,337	14,963,635	14,275,702	14,112,569	13,817,285	13,456,876
Plan fiduciary net position:											
Contributions – employers		460,974	438,011	415,538	414,741	350,028	350,601	299,665	263,597	235,360	226,136
Contributions – plan members		70,329	79,968	66,412	70,614	74,514	79,609	84,956	89,345	96,024	100,036
Contributions – nonemployer State of Alaska		37,942	33,933	97,700	101,383	79,487	67,857	72,719	99,167	88,586	1,000,000
Net investment income (loss)		953,819	799,906	(704,611)	2,794,112	378,119	540,088	725,310	1,048,006	(49,967)	253,311
Transfer in		863	_	_	_	_	_	_	_	_	_
Benefit payments, including refunds of member contributions		(1,097,143)	(1,022,795)	(962,357)	(930,006)	(895,523)	(848,019)	(812,877)	(777,187)	(742,175)	(696,542)
Administrative expenses		(8,560)	(7,842)	(9,038)	(8,232)	(7,017)	(7,429)	(6,250)	(7,526)	(7,243)	(7,553)
Other income		155	168	187	536	148	23	25	38	240	36
Net change in plan fiduciary	_										
net position		418,379	321,349	(1,096,169)	2,443,148	(20,244)	182,730	363,548	715,440	(379,175)	875,424
Plan fiduciary net position – beginning	_	11,137,489	10,816,140	11,912,309	9,469,161	9,489,405	9,306,675	8,943,127	8,227,687	8,606,862	7,731,438
Plan fiduciary net position – ending (b)	_	11,555,868	11,137,489	10,816,140	11,912,309	9,469,161	9,489,405	9,306,675	8,943,127	8,227,687	8,606,862
Plan's net pension liability (a)–(b)	\$_	5,484,490	5,185,222	5,096,851	3,668,499	5,901,176	5,474,230	4,969,027	5,169,442	5,589,598	4,850,014
Plan fiduciary net position as a percentage of the total pension liability		67.81 %	68.23 %	67.97 %	76.46 %	61.61 %	63.42 %	65.19 %	63.37 %	59.55 %	63.96 %
. ,											
Covered payroll	\$	795,805	813,896	831,409	893,910	956,120	1,033,526	1,096,605	1,166,107	1,251,066	1,328,384
Net pension liability as a percentage of covered payroll		689.18 %	637.09 %	613.04 %	410.39 %	617.20 %	529.67 %	454.37 %	443.31 %	446.79 %	365.11 %

(A Component Unit of the State of Alaska)

## Required Supplementary Information (Unaudited)

## Schedule of Employer and Nonemployer Contributions Defined Benefit Pension Plan

Last 10 Fiscal Years

(In thousands)

			Contributions in relation to the			Contribution
Fiscal Year		Actuarially determined contribution	actuarially determined contribution	Contribution deficiency (excess)	Covered Payroll	as a percentage of covered payroll
2024	. <del>-</del> \$	478,167	498,916	(20,749)	795,805	62.69%
2023		448,841	471,944	(23,103)	813,896	57.99
2022		502,772	513,238	(10,466)	831,409	61.73
2021		495,499	516,123	(20,624)	893,910	57.74
2020		429,322	429,515	(193)	956,120	44.92
2019		414,243	418,458	(4,215)	1,033,526	40.49
2018		395,663	372,383	23,280	1,096,605	33.96
2017		368,766	362,764	6,002	1,166,107	31.11
2016		566,615	323,946	242,669	1,251,066	25.89
2015		529,264	1,226,136	(696,872)	1,328,384	92.30

(A Component Unit of the State of Alaska)

## **Required Supplementary Information (Unaudited)**

## Schedule of Investment Returns Defined Benefit Pension Plan

Fiscal Year	Annual money-weighted rate of return, net of investment expense	
2024	8.75%	
2023	7.56	
2022	(6.00)	
2021	29.77	
2020	4.03	
2019	5.88	
2018	8.26	
2017	12.99	
2016	(0.36)	
2015	3.12	

(A Component Unit of the State of Alaska)

## **Required Supplementary Information (Unaudited)**

## Schedule of Changes in Employer Net OPEB (Asset) Liability and Related Ratios Alaska Retiree Healthcare Trust Plan

(In thousands)

	_	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB liability:									
Service cost	\$	56,354	58,773	73,661	82,428	95,615	119,782	110,333	114,109
Interest		478,430	488,658	523,716	535,241	577,711	684,429	647,310	623,599
Differences between expected and actual experience		7,158	28,664	(60,449)	(80,821)	(88,229)	(147,463)	(149,287)	(28,042)
Changes of assumptions		354,746	(254,054)	(391,276)	(290,836)	(766,624)	(965,602)	259,497	
Benefit payments, including refunds of member contributions		(537,616)	(508,527)	(453,211)	(440,234)	(407,069)	(420,429)	(413,273)	(405,872)
EGWP rebates	-	64,116	60,209	54,052	52,356	33,177	7,066		
Net change in total OPEB liability		423,188	(126,277)	(253,507)	(141,866)	(555,419)	(722,217)	454,580	303,794
Total OPEB liability – beginning	_	6,775,291	6,901,568	7,218,787	7,360,653	7,916,072	8,638,289	8,183,709	7,879,915
Total OPEB liability – ending (a)	_	7,198,479	6,775,291	6,965,280	7,218,787	7,360,653	7,916,072	8,638,289	8,183,709
Plan fiduciary net position:									
Contributions – employers		47	555	64,990	68,191	107,298	102,266	85,731	124,541
Contributions – Employer group waiver plan rebates		64,116	60,209	54,052	52,356	33,177	7,066	_	-
Contributions – Medicare retiree drug subsidy		736	453	594	189	_	20,481	5,965	_
Transfer in		13,719	_	-	_	_	_	_	_
Net investment income (loss)	_	787,456	658,963	(578,684)	2,294,391	318,157	449,098	598,342	859,980
	_	866,074	720,180	(459,048)	2,415,126	458,632	578,911	690,038	984,521
Benefit payments		(593,597)	(551,353)	(485,327)	(462,977)	(439,785)	(444,143)	(422,378)	(405,872)
Pharmacy rebates		71,885	58,282	47,329	37,901	48,006	36,921	20,268	_
Pharmacy management allowance		137	132	134	189	_	_	_	-
Administrative Services Only (ASO) fees	_	(16,041)	(15,588)	(15,347)	(15,347)	(15,290)	(13,207)	(11,163)	
Net benefit payments	_	(537,616)	(508,527)	(453,211)	(440,234)	(407,069)	(420,429)	(413,273)	(405,872)
Administrative expenses, excluding ASO fees		(4,562)	(4,955)	(2,873)	(4,859)	(6,203)	(3,665)	(3,822)	(15,960)
Other		507	390	125	597	459	874	106	43,009
Net change in plan fiduciary net position		324,403	207,088	(915,007)	1,970,630	45,819	155,691	273,049	605,698
Plan fiduciary net position – beginning	_	9,076,222	8,869,134	9,784,141	7,813,511	7,767,692	7,612,001	7,338,952	6,733,254
Plan fiduciary net position – ending (b)	_	9,400,625	9,076,222	8,869,134	9,784,141	7,813,511	7,767,692	7,612,001	7,338,952
Plan's net OPEB (asset) liability (a)-(b)	\$_	(2,202,146)	(2,300,931)	(1,903,854)	(2,565,354)	(452,858)	148,380	1,026,288	844,757
Plan fiduciary net position as a									
percentage of the total OPEB liability		130.59%	133.96%	127.33%	135.54%	106.15%	98.13%	88.12%	89.68%
Covered payroll	\$	795,805	813,896	831,409	893,910	956,120	1,033,526	1,096,605	1,166,107
Net OPEB (asset) liability as a percentage of covered payroll		(276.72%)	(282.71%)	(228.99%)	(286.98%)	(47.36%)	14.36%	93.59%	72.44%

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

(A Component Unit of the State of Alaska)

## **Required Supplementary Information (Unaudited)**

## Schedule of Employer and Nonemployer Contributions Alaska Retiree Healthcare Trust Plan

Last 10 Fiscal Years

(In thousands)

Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered Payroll	Contribution as a percentage of covered payroll
\$ 64,722	47	64,675	795,805	0.01%
69,353	555	68,798	813,896	0.07
75,091	64,990	10,101	831,409	7.82
101,330	68,191	33,139	893,910	7.63
114,783	107,298	7,485	956,120	11.22
99,083	102,266	(3,183)	1,033,526	9.89
71,251	85,731	(14,480)	1,096,605	7.82
133,845	124,541	9,304	1,166,107	10.68
790,824	193,564	597,260	1,251,066	15.47
782,258	171,028	611,230	1,328,384	12.87
	determined contribution  64,722 69,353 75,091 101,330 114,783 99,083 71,251 133,845 790,824	to the actuarially determined contribution  6 64,722 47 69,353 555 75,091 64,990 101,330 68,191 114,783 107,298 99,083 102,266 71,251 85,731 133,845 124,541 790,824 193,564	in relation to the Actuarially determined contribution  5 64,722 47 64,675 69,353 555 68,798 75,091 64,990 10,101 101,330 68,191 33,139 114,783 107,298 7,485 99,083 102,266 (3,183) 71,251 85,731 (14,480) 133,845 124,541 9,304 790,824 193,564  Contribution deficiency (excess)  7 64,675 68,798 7,485 68,798 7,485 99,083 102,266 (3,183) 71,251 85,731 (14,480) 133,845 790,824	in relation to the Actuarially determined contribution  6 4,722

(A Component Unit of the State of Alaska)

## **Required Supplementary Information (Unaudited)**

## Schedule of Investment Returns Alaska Retiree Healthcare Trust Plan

Fiscal Year	Annual money-weighted rate of return, net of investment expense	
2024	8.89%	
2023	7.64	
2022	(6.03)	
2021	30.00	
2020	4.16	
2019	6.03	
2018	8.35	
2017	12.69	

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

(A Component Unit of the State of Alaska)

## **Required Supplementary Information (Unaudited)**

## Schedule of Changes in Employer Net OPEB Asset and Related Ratios Occupational Death and Disability Plan

(In thousands)

	_	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB liability:									
Service cost	\$	5,483	5,068	5,456	5,133	4,808	3,870	3,565	3,419
Interest		1,864	1,623	1,572	1,458	1,244	1,205	1,275	977
Differences between expected and actual experience		(3,026)	(3,102)	(5,014)	(4,919)	(3,022)	(3,252)	(5,625)	(470)
Changes in assumptions		_	_	(10)	_	_	(528)	_	_
Benefit payments, including refunds of member contributions	_	(716)	(625)	(456)	(431)	(479)	(398)	(392)	(313)
Net change in total OPEB liability		3,605	2,964	1,548	1,241	2,551	897	(1,177)	3,613
Total OPEB liability – beginning	_	20,584	17,620	16,072	14,831	12,280	11,383	12,560	8,947
Total OPEB liability – ending (a)	_	24,189	20,584	17,620	16,072	14,831	12,280	11,383	12,560
Plan fiduciary net position:									
Contributions – employers		6,862	6,126	5,769	5,334	4,387	4,083	2,215	2,196
Net investment income (loss)		6,750	4,963	(3,968)	13,182	1,658	2,036	2,233	2,938
Benefit payments		(716)	(625)	(456)	(431)	(479)	(398)	(392)	(313)
Administrative expenses		(32)	(34)	(33)	(32)	_	(1)	_	(18)
Transfer out		(863)	_	_	-	_	_	_	_
Other	_				2				
Net change in plan fiduciary net position		12,001	10,430	1,312	18,055	5,566	5,720	4,056	4,803
Plan fiduciary net position – beginning	_	71,888	61,458	60,146	42,091	36,525	30,805	26,749	21,946
Plan fiduciary net position – ending (b)	_	83,889	71,888	61,458	60,146	42,091	36,525	30,805	26,749
Plan's net OPEB asset (a)–(b)	\$	(59,700)	(51,304)	(43,838)	(44,074)	(27,260)	(24,245)	(19,422)	(14,189)
Plan fiduciary net position as a percentage of the total OPEB liability		346.81 %	349.24 %	348.80 %	374.23 %	283.80 %	297.43 %	270.62 %	212.97 %
Covered payroll	\$	1,910,331	1,708,930	1,575,906	1,460,483	1,353,078	1,256,848	1,133,799	1,040,377
Net OPEB asset as a percentage of covered payroll		(3.13)%	(3.00)%	(2.78)%	(3.02)%	(2.01)%	(1.93)%	(1.71)%	(1.36)%

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

(A Component Unit of the State of Alaska)

## **Required Supplementary Information (Unaudited)**

## Schedule of Employer Contributions Occupational Death and Disability Plan

Last 10 Fiscal Years

(In thousands)

Fiscal Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered Payroll	Contribution as a percentage of covered payroll
2024	\$ 6,439	6,862	(423)	1,910,331	0.36%
2023	5,885	6,126	(241)	1,708,930	0.36
2022	5,617	5,769	(152)	1,575,906	0.37
2021	5,266	5,334	(68)	1,460,483	0.37
2020	4,321	4,387	(66)	1,353,078	0.32
2019	3,944	4,083	(139)	1,256,848	0.32
2018	2,190	2,215	(25)	1,133,799	0.20
2017	2,226	2,196	30	1,040,377	0.21
2016	2,601	3,104	(503)	867,000	0.36
2015	2,337	2,790	(453)	778,980	0.36

(A Component Unit of the State of Alaska)

## **Required Supplementary Information (Unaudited)**

## Schedule of Investment Returns Occupational Death and Disability Plan

Fiscal Year	Annual money-weighted rate of return, net of investment expense
2024	9.01%
2023	7.71
2022	(6.30)
2021	29.55
2020	4.28
2019	6.22
2018	8.06
2017	11.97

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

(A Component Unit of the State of Alaska)

## **Required Supplementary Information (Unaudited)**

## Schedule of Changes in Employer Net OPEB (Asset) Liability and Related Ratios Retiree Medical Plan

(In thousands)

	_	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB liability:									
Service cost	\$	14,544	13,969	16,428	15,100	15,726	13,465	12,269	10,394
Interest		15,223	13,545	14,317	12,079	11,651	10,093	7,916	6,425
Differences between expected and actual experience		(4,614)	(535)	(406)	2,233	42	(1,340)	(724)	(46)
Change of assumptions		14,120	(4,247)	(32,415)	(184)	(20,884)	7,303	6,623	_
Benefit payments		(400)	(356)	(444)	(237)	(69)	(109)	(41)	_
Employer group waiver plan rebates	_	280	161	139	60	34	10		
Net change in total OPEB liability		39,153	22,537	(2,381)	29,051	6,500	29,422	26,043	16,773
Total OPEB liability – beginning	_	197,869	175,332	177,713	148,662	142,162	112,740	86,697	69,924
Total OPEB liability – ending (a)	_	237,022	197,869	175,332	177,713	148,662	142,162	112,740	86,697
Plan fiduciary net position:									
Contributions – employers		19,245	18,753	16,920	18,559	17,846	11,736	11,657	12,280
Contributions – Employer group waiver plan rebates		280	161	139	60	35	10	-	_
Contributions – Medicare retiree drug subsidy		1	_	1	_	_	9	_	_
Transfer out Net investment income (loss)		(3,537)	16.776	(12.410)	44.610				
Net investment income (ross)	_	22,730	16,776	(13,410)	44,619	5,546	6,591	6,919	8,506
	_	38,719	35,690	3,650	63,238	23,427	18,346	18,576	20,786
Benefit payments		(520)	(405)	(505)	(247)	(98)	(128)	(41)	_
Pharmacy rebates		213	115	86	35	29	19	_	_
ASO fees	_	(93)	(66)	(25)	(25)				
Net benefit payments	_	(400)	(356)	(444)	(237)	(69)	(109)	(41)	
Administrative expenses, excluding ASO fees		(37)	(45)	(75)	(22)	(27)	(14)	(4)	(12)
Other	_	2	2		7			2	1
Net change in plan fiduciary net position		38,284	35,291	3,131	62,986	23,331	18,223	18,533	20,775
Plan fiduciary net position – beginning		242,977	207,686	204,555	141,569	118,238	100,015	81,482	60,707
Plan fiduciary net position – ending (b)	_	281,261	242,977	207,686	204,555	141,569	118,238	100,015	81,482
Plan's net OPEB (asset) liability (a)–(b)	\$ _	(44,239)	(45,108)	(32,354)	(26,842)	7,093	23,924	12,725	5,215
Plan fiduciary net position as a percentage of the total OPEB liability		118.66 %	122.80 %	118.45 %	115.10 %	95.23 %	83.17 %	88.71 %	93.98 %
Covered payroll	\$	1,910,331	1,708,930	1,575,906	1,460,483	1,353,078	1,256,848	1,133,799	1,040,377
Net OPEB (asset) liability as a percentage of covered payroll		(2.32)%	(2.64)%	(2.05)%	(1.84)%	0.52 %	1.90 %	1.12 %	0.50 %

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

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## **Required Supplementary Information (Unaudited)**

## Schedule of Employer Contributions Retiree Medical Plan

Last 10 Fiscal Years

(In thousands)

Fiscal Year	 Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered Payroll	Contribution as a percentage of covered payroll
2024	\$ 18,140	19,245	(1,105)	1,910,331	1.01%
2023	18,099	18,753	(654)	1,708,930	1.10
2022	16,565	16,920	(355)	1,575,906	1.07
2021	18,326	18,559	(233)	1,460,483	1.27
2020	17,725	17,846	(121)	1,353,078	1.32
2019	11,451	11,736	(285)	1,256,848	0.93
2018	11,654	11,657	(3)	1,133,799	1.03
2017	12,506	12,280	226	1,040,377	1.18
2016	16,907	16,184	723	867,000	1.87
2015	15,190	14,552	638	778,980	1.87

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## **Required Supplementary Information (Unaudited)**

## Schedule of Investment Returns Retiree Medical Plan

Fiscal Year	Annual money-weighted rate of return, net of investment expense
2024	9.02%
2023	7.71
2022	(6.28)
2021	29.54
2020	4.33
2019	6.21
2018	7.89
2017	11.93

This schedule is intended to present information for 10 years. Additional years will be displayed as they become available.

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## **Notes to Required Supplementary Information (Unaudited)**

June 30, 2024

#### (1) Actuarial Assumptions and Methods

The actuarial valuation was prepared by Buck. The significant actuarial methods and assumptions used in the defined benefit pension and postemployment healthcare benefit plan valuation as of June 30, 2023 were as follows:

(a) Actuarial cost method – Liabilities and contributions in the report are computed using the Entry Age Normal Actuarial Cost Method, level percent of pay.

Effective June 30, 2018, the Board adopted a layered UAAL amortization method: Layer #1 equals the sum of (i) the UAAL at June 30, 2018 based on the 2017 valuation, plus (ii) the FY18 experience gain/loss. Layer #1 is amortized over the remainder of the 25-year closed period that was originally established in 2014. Layer #2 equals the change in UAAL at June 30, 2018 due to the experience study and EGWP implementation. Layer #2 is amortized over a separate closed 25-year period starting in 2018. Future layers will be created each year based on the difference between actual and expected UAAL occurring that year and will be amortized over separate closed 25-year periods. The UAAL amortization continues to be on a level percent of pay basis. State statutes allow the contribution rate to be determined on payroll for all members, defined benefit and defined contribution member payroll combined.

Projected pension and postemployment healthcare benefits were determined for all active members. Cost factors designed to produce annual costs as a constant percentage of each member's expected compensation in each year from the assumed entry age to the assumed retirement age were applied to the projected benefits to determine the normal cost (the portion of the total cost of the plan allocated to the current year under the method). The normal cost is determined by summing intermediate results for active members and determining an average normal cost rate which is then related to the total payroll of active members. The actuarial accrued liability for active members (the portion of the total cost of the plan allocated to prior years under the method) was determined as the excess of the actuarial present value of projected benefits over the actuarial present value of future normal costs.

The actuarial accrued liability for retired members and their beneficiaries currently receiving benefits, terminated vested members, and disabled members not yet receiving benefits was determined as the actuarial present value of the benefits expected to be paid. No future normal costs are payable for these members.

The actuarial accrued liability under this method at any point in time is the theoretical amount of the fund that would have been accumulated had annual contributions equal to the normal cost been made in prior years (it does not represent the liability for benefits accrued to the valuation date). The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the actuarial value of plan assets measured on the valuation date.

Under this method, experience gains or losses, i.e., decreases or increases in accrued liabilities attributable to deviations in experience from the actuarial assumptions, adjust the unfunded actuarial accrued liability.

- (b) Valuation of assets The actuarial asset value was reinitialized to equal fair value of assets as of June 30, 2014. Beginning in FY15, the asset value method recognizes 20% of the gain or loss each year, for a period of five years. All assets are valued at fair value. Assets are accounted for on an accrued basis and are taken directly from audited financial statements.
- (c) Valuation of retiree medical and prescription drug benefits Base claims cost rates are incurred healthcare costs expressed as a rate per member per year. Ideally, claims cost rates should be derived for each significant component of cost that can be expected to require differing projection assumptions or methods (i.e., medical claims,

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## **Notes to Required Supplementary Information (Unaudited)**

June 30, 2024

prescription drug claims, administrative costs, etc.). Separate analysis is limited by the availability and historical credibility of cost and enrollment data for each component of cost. This valuation reflects non-prescription claims separated by Medicare status, including eligibility for free Part A coverage. Prescription costs are analyzed separately as in prior valuations. Administrative costs are assumed in the final per capita claims cost rates used for valuation purposes, as described below. Analysis to date on Medicare Part A coverage is limited since Part A claim data is not available by individual, nor is this status incorporated into historical claim data.

- (d) Investment return 7.25% per year, net of investment expenses
- (e) Salary scale Rates based upon the 2017–2021 actual experience. Inflation 2.50% per year and productivity 0.25% per year.
- (f) Payroll growth 2.75% per year (2.50% inflation + 0.25% productivity)
- (g) Total inflation Total inflation as measured by the Consumer Price Index for urban and clerical workers for Anchorage is assumed to increase 2.50% annually.
- (h) Mortality (pre-commencement) Mortality rates based on the 2017–2021 actual experience, to the extent the experience was statistically credible.

Employee mortality for Peace Officer/Firefighters in accordance with the following tables:

- Pension: Pub-2010 Safety Employee table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Safety Employee table, headcount-weighted, and projected with MP-2021 generational improvement.

Employee mortality for Others in accordance with the following tables:

- Pension: Pub-2010 General Employee table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 General Employee table, headcount-weighted, and projected with MP-2021 generational improvement.

Deaths are assumed to result from occupational causes 70% of the time for Peace Officers/Firefighters, and 35% of the time for Others.

(i) Mortality (post-commencement) – Mortality rates based on the 2017–2021 actual experience, to the extent the experience was statistically credible.

Retiree mortality for Peace Officer/Firefighters in accordance with the following tables:

- Pension: Pub-2010 Safety Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Safety Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

Retiree mortality for Others in accordance with the following tables:

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## **Notes to Required Supplementary Information (Unaudited)**

June 30, 2024

- Pension: 98% of male and 106% of female rates of the Pub-2010 General Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: 101% of male and 110% of female rates of the Pub-2010 General Retiree table, headcountweighted, and projected with MP-2021 generational improvement.

Beneficiary mortality for Peace Officer/Firefighters in accordance with the following tables. These tables are applied only after the death of the original member.

- Pension: Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Contingent Survivor table, headcount-weighted, and projected with MP-2021 generational improvement.

Beneficiary mortality for Others in accordance with the following tables. These tables are applied only after the death of the original member.

- Pension: 102% of male and 108% of female rates of the Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: 101% of male and 108% of female rates of the Pub-2010 Contingent Survivor table, headcountweighted, and projected with MP-2021 generational improvement.
- (j) Turnover Select and ultimate rates based upon the 2017–2021 actual experience
- (k) Disability No changes to the incidence rates from the prior valuation due to insufficient 2017–2021 actual experience. Disability rates cease once a member is eligible for retirement.

Disabilities are assumed to be occupational 70% of the time for Peace Officer/Firefighters, and 35% of the time for Others.

Post-disability mortality for Peace Officer/Firefighters in accordance with the following tables:

- Pension: Pub-2010 Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Safety Disabled Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

Post-disability mortality for Others in accordance with the following tables:

- Pension: Pub-2010 Non-Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Non-Safety Disabled Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.
- (I) Retirement Retirement rates based on the 2017–2021 actual experience. Deferred vested members are assumed to retire at their earliest unreduced retirement date. The modified cash refund annuity is valued as a three-year certain and life annuity.

## **Financial Section**

#### STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

## **Notes to Required Supplementary Information (Unaudited)**

June 30, 2024

- (m) Spouse age difference Males are assumed to be three years older than their wives. Females are assumed to be two years younger than husbands.
- (n) Percent married for pension For Peace Officer/Firefighters, 85% of male members and 60% of female members are assumed to be married at termination of active service. For Others, 75% of male members and 70% of female members are assumed to be married at termination of active service.
- (o) Dependent spouse medical coverage election Applies to members who do not have double medical coverage. For Peace Officer/Firefighters, 75% of male members and 50% of female members are assumed to be married and cover a dependent spouse. For others, 60% of male members and 50% of female members are assumed to be married and cover a dependent spouse.
- (p) Dependent children -
  - Pension: None.
  - Healthcare: Benefits for dependent children have been valued only for members currently covering their dependent children. These benefits are only valued through the dependent children's age 23 (unless the child is disabled).
- (q) Imputed data Data changes from the prior year which are deemed to have an immaterial impact on liabilities and contribution rates are assumed to be correct in the current year's client data. Non-vested terminations with appropriate refund dates are assumed to have received a full refund of contributions. Active members with missing salary and service are assumed to be terminated with status based on their vesting percentage.
- (r) Active data adjustment No adjustment was made to reflect participants who terminate employment before the valuation date and are subsequently rehired after the valuation date.
- (s) Administrative expenses The Normal Cost as of June 30, 2023 was increased by the following amounts. These amounts are based on the average of actual administrative expenses during the last two fiscal years. For projections, the percent increase was assumed to remain constant in future years.
  - Pension \$8,440,000
  - Healthcare \$3,866,000
- (t) Rehire assumption The normal cost used for determining contribution rates and in the projections includes a rehire assumption to account for anticipated rehires. The normal cost shown in the report includes the following assumptions based on the four years of rehire loss experience through June 30, 2021. For projections, these assumptions were assumed to grade to zero uniformly over a 20-year period.
  - Pension 15.30%
  - Healthcare 2.40%
- (u) Re-employment option All re-employed retirees are assumed to return to work under the standard option.
- (v) Service Total credited service is provided by the State. This service is assumed to be the only service that should be used to calculate benefits. Additionally, the State provides claimed service (including Bureau of Indian Affairs service). Claimed service is used for vesting and eligibility purposes.

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## **Notes to Required Supplementary Information (Unaudited)**

June 30, 2024

- (w) Part-time service Peace Officer/Firefighter members are assumed to be full-time employees. For Other members, part-time employees are assumed to earn 0.75 years of service per year.
- (x) Final average earnings Final average earnings is provided on the data for active members. This amount is used as a minimum in the calculation of the average earnings in the future.
- (y) Contribution refunds 5% of terminating members with vested benefits are assumed to have their contributions refunded. 100% of those with non-vested benefits are assumed to have their contributions refunded.
- (z) Early retirement factors The State provided the early retirement factors, which reflect grandfathered factors.
- (aa) Alaska Cost of Living Allowance (COLA) Of those benefit recipients who are eligible for the COLA, 60% of Peace Officer/Firefighters and 65% of Others are assumed to remain in Alaska and receive the COLA.
- (bb) Postretirement pension adjustment (PRPA) 50% and 75% of assumed inflation, or 1.25% and 1.875%, respectively, is valued for the annual automatic PRPA as specified in the statute.
- (cc) Healthcare participation 100% of System paid members and their spouses are assumed to elect healthcare benefits as soon as they are eligible. For Peace Officer/Firefighters, 20% of non-System paid members and their spouses are assumed to elect healthcare benefits as soon as they are eligible. For Others, 25% of non-System paid members and their spouses are assumed to elect healthcare benefits as soon as they are eligible.
- (dd) Medicare Part B Only It is assumed that 2% of actives hired before April 1, 1986 and current retirees who are not yet Medicare eligible will not be eligible for Medicare Part A.
- (ee) Healthcare per capita claims cost Sample claims cost rates adjusted to age 65 for FY24 medical and prescription drug benefits are shown below. The prescription drug costs reflect the plan change to require prior authorization for certain specialty medications. The pre-Medicare medical costs reflect the coverage of additional preventive benefits:

	 Medical	Prescription drugs
Pre-Medicare	\$ 17,338	3,947
Medicare Parts A and B	1,761	4,300
Medicare Part B only	5,812	4,300
Medicare Part D – EGWP	N/A	1,267

Members are assumed to attain Medicare eligibility at age 65. All costs are for the 2024 fiscal year (July 1, 2023 – June 30, 2024).

The EGWP subsidy is assumed to increase in future years by the trend rates shown on the following page. No future legislative changes or other events are anticipated to impact the EGWP subsidy. If any legislative or other changes occur in the future that impact the EGWP subsidy (which could either increase or decrease the Plan's actuarial accrued liability), those changes will be evaluated and quantified when they occur.

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## **Notes to Required Supplementary Information (Unaudited)**

June 30, 2024

(ff) Healthcare morbidity – Morbidity rates (also called aging factors) are used to estimate utilization of healthcare benefits at each age to reflect the fact that healthcare utilization typically increases with age. Separate morbidity rates are used for medical and prescription drug benefits. These rates are based on the 2017-2021 actual experience.

Age	Medical	Prescription drugs
0–44	2.0%	4.5%
45–54	2.5	3.5
55–64	2.5	1.0
65–74	2.0	2.1
75–84	2.2	(0.3)
85–94	0.5	(2.5)
95+	_	<del>-</del>

- (gg) Healthcare third-party administrator fees \$497 per person per year; assumed to increase at 4.50% per year.
- (hh) Healthcare cost trend The table below shows the rates used to project the cost from the shown fiscal year to the next fiscal year. For example, 6.70% is applied to the FY24 pre-Medicare medical claims cost to get the FY25 medical claims cost:

Medical		Prescription
Pre-65	Post-65	drugs / EGWP
6.70 %	5.50 %	7.20 %
6.40	5.40	6.90
6.20	5.40	6.65
6.05	5.35	6.35
5.85	5.35	6.10
5.65	5.30	5.80
5.45	5.30	5.55
5.30	5.30	5.30
5.25	5.25	5.25
5.20	5.20	5.20
5.10	5.10	5.10
5.05	5.05	5.05
4.95	4.95	4.95
4.90	4.90	4.90
4.80	4.80	4.80
4.75	4.75	4.75
4.70	4.70	4.70
4.60	4.60	4.60
4.55	4.55	4.55
4.50	4.50	4.50
	Pre-65  6.70 % 6.40 6.20 6.05 5.85 5.65 5.45 5.30 5.25 5.20 5.10 5.05 4.95 4.90 4.80 4.75 4.70 4.60 4.55	Pre-65         Post-65           6.70 %         5.50 %           6.40         5.40           6.20         5.40           6.05         5.35           5.85         5.35           5.65         5.30           5.45         5.30           5.30         5.30           5.25         5.25           5.20         5.20           5.10         5.10           5.05         4.95           4.90         4.90           4.80         4.80           4.75         4.75           4.70         4.70           4.60         4.60           4.55         4.55

For the June 30, 2014 valuation and later, the updated Society of Actuaries' Healthcare Cost Trend Model is used to project medical and prescription drug costs. This model estimates trend amounts that are projected out for 80 years. The model has been populated with assumptions that are specific to the State of Alaska.

(ii) Retired member contributions for medical benefits – Currently, contributions are required for System members who are under age 60 and have less than 30 years of service (25 for Peace Officers/Firefighters). Eligible tier 1 members

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## **Notes to Required Supplementary Information (Unaudited)**

June 30, 2024

are exempt from contribution requirements. Annual FY24 contributions based on monthly rates shown below for calendar 2024 are assumed based on the coverage category for current retirees. The retiree only rate shown is used for current active and inactive members and spouses in tier 2 or 3 who are assumed to retire prior to age 60 with less than 30 years of service and who are not disabled. For dependent children, the System values one-third of the annual retiree contribution to estimate the per-child rate based on the assumed number of children in rates where children are covered.

	_	Calenda	Calendar 2023	
Coverage category		Annual contribution	Monthly contribution	Monthly contribution
Retiree only	<u> </u>	8,448	704	704
Retiree and spouse		16,896	1,408	1,408
Retiree and child(ren)		11,940	995	995
Retiree and family		20,388	1,699	1,699
Composite		12,552	1,046	1,046

(jj) Trend rate for retired member medical contributions – The table below shows the rate used to project the retired member medical contributions from the shown fiscal year to the next fiscal year. For example, 4.0% is applied to the FY24 retired member medical contributions to get the FY25 retired member medical contributions.

	Trend
Fiscal year	assumption
2024 +	4.0%

Graded trend rates for retired member medical contributions are consistent with the rates used for the June 30, 2022 valuation. Actual FY24 retired member medical contributions are reflected in the valuation.

## Financial Section

#### STATE OF ALASKA | PUBLIC EMPLOYEES' RETIREMENT SYSTEM

(A Component Unit of the State of Alaska)

## **Notes to Required Supplementary Information (Unaudited)**

June 30, 2024

The significant actuarial methods and assumptions used in the defined contribution occupational death and disability and retiree medical benefit plans valuation as of June 30, 2023 were as follows:

- (a) Actuarial cost method Liabilities and contributions shown in the report are computed using the Entry Age Normal Actuarial Cost Method, level percent of pay. Each year's difference between actual and expected unfunded actuarial accrued liability is amortized over 25 years as a level percentage of expected payroll.
- (b) Valuation of assets Effective June 30, 2006, the asset valuation method recognizes 20% of the investment gain or loss in each of the current and preceding four years. This method was phased in over five years. Fair value of assets was \$0 as of June 30, 2006. All assets are valued at fair value. Assets are accounted for on an accrued basis and are taken directly from audited financial statements. Valuation assets are constrained to a range of 80% to 120% of the fair value of assets.
- (c) Valuation of retiree medical and prescription drug benefits Due to the lack of experience for the DCR retiree medical plan only, base claims costs are based on those described in the actuarial valuation as of June 30, 2023 for the Defined Benefit (DB) retiree medical plan covering TRS and PERS. The DB rates were used with some adjustments. The claims costs were adjusted to reflect the differences between the DCR medical plan and the DB medical plan. These differences include network steerage, different coverage levels, different Medicare coordination for medical benefits, and an indexing of the retiree out-of-pocket dollar amounts. To account for higher initial copays, deductibles, and out-of-pocket limits, projected FY24 claims costs were reduced 4.4% for pre-Medicare medical claims, 3.1% for Medicare medical claims, and 8.9% for prescription drugs. In addition, to account for the difference in Medicare coordination, projected FY24 medical claims costs for Medicare eligible retirees were further reduced 29.5%.

FY22 and FY23 experience was thoroughly reviewed to assess the impact of COVID-19 and whether an adjustment to FY22 and FY23 claims was appropriate for use in the June 30, 2023 valuation. FY22 and FY23 per capita claims were reasonable when compared to pre-COVID levels, so no adjustments were made to the claims used in the per capita claims cost development.

Starting in 2022, prior authorization is required for certain specialty medications. There is no change to the medications that are covered by the plan. Segal provided an estimate of the impact of this change to the DB retiree health plan cost for calendar year 2022. The resulting adjustment factors for pre-Medicare prescription drug, Medicare prescription drug, and EGWP costs were applied to claims experience incurred before January 1, 2022. Those base claims costs were used for the DCR valuation with further adjustments as noted below. Additionally, starting in 2022, certain common preventive benefits are covered for the DB plan. The resulting adjustment factor for pre-Medicare medical costs was applied to claims experience incurred before January 1, 2022. However, preventive benefits were already covered under the DCR plan, so the pre-65 DCR medical adjustment factor referenced above was increased from 3.1% to 4.4%.

No implicit subsidies are assumed. Employees projected to retire with 30 years of service prior to Medicare are valued with commencement deferred to Medicare eligibility, because those members will be required to pay the full plan premium prior to Medicare. Explicit subsidies for disabled and normal retirement are determined using the plan-defined percentages of age-related total projected plan costs, again with no implicit subsidy assumed.

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## Notes to Required Supplementary Information (Unaudited)

June 30, 2024

The State transitioned to an Employer Group Waiver Program (EGWP) for DCR participants effective January 1, 2019. The estimated 2024 reimbursements under EGWP were provided by Segal Consulting (who worked with the EGWP administrator, Optum, to develop those estimates).

- (d) Investment return 7.25% per year, net of investment expenses.
- (e) Salary scale Rates based upon the 2017–2021 actual experience. Inflation 2.50% per year and productivity 0.25% per year.
- (f) Payroll growth 2.75% per year (2.50% inflation + 0.25% productivity).
- (g) Total inflation Total inflation as measured by the Consumer Price Index for urban and clerical workers for Anchorage is assumed to increase 2.50% annually.
- (h) Mortality (pre-commencement) Mortality rates based on the 2017–2021 actual experience, to the extent the experience was statistically credible.

Employee mortality for Peace Officer/Firefighters in accordance with the following tables:

- Occupational Death & Disability: Pub-2010 Safety Employee table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Safety Employee table, headcount-weighted, and projected with MP-2021 generational improvement.

Employee mortality for Others in accordance with the following tables:

- Occupational Death & Disability: Pub-2010 General Employee table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 General Employee table, headcount-weighted, and projected with MP-2021 generational improvement.

Deaths are assumed to result from occupational causes 70% of the time for Peace Officer/Firefighters, and 35% of the time for Others.

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## **Notes to Required Supplementary Information (Unaudited)**

June 30, 2024

(i) Mortality (post-commencement) – Mortality rates based on the 2017–2021 actual experience, to the extent the experience was statistically credible.

Retiree mortality for Peace Officer/Firefighters in accordance with the following tables:

- Occupational Death & Disability: Pub-2010 Safety Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Safety Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

Retiree mortality for Others in accordance with the following tables:

- Occupational Death & Disability: 98% of male and 106% of female rates of the Pub-2010 General Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: 101% of male and 110% of female rates of the Pub-2010 General Retiree table, headcountweighted, and projected with MP-2021 generational improvement.

Beneficiary mortality for Peace Officer/Firefighters in accordance with the following tables. These tables are applied only after the death of the original member.

- Occupational Death & Disability: Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Contingent Survivor table, headcount-weighted, and projected with MP-2021 generational improvement.

Beneficiary mortality for Others in accordance with the following tables. These tables are applied only after the death of the original member.

- Occupational Death & Disability: 102% of male and 108% of female rates of the Pub-2010 Contingent Survivor table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: 101% of male and 108% of female rates of the Pub-2010 Contingent Survivor table, headcount-weighted, and projected with MP-2021 generational improvement.
- (j) Turnover Select and ultimate rates based upon the 2017–2021 actual experience
- (k) Disability No changes to the incidence rates from the prior valuation due to insufficient 2017–2021 actual experience. For retiree medical benefits, the disability rates cease once a member is eligible for retirement. However, the disability rates continue after retirement eligibility for occupational death & disability benefits.

Disabilities are assumed to be occupational 70% of the time for Peace Officer/Firefighters, and 35% of the time for Others.

For Peace Officer/Firefighters, members are assumed to take the monthly annuity 100% of the time.

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## **Notes to Required Supplementary Information (Unaudited)**

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Post-disability mortality for Peace Officer/Firefighters in accordance with the following tables:

- Occupational Death & Disability: Pub-2010 Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Safety Disabled Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.

Post-disability mortality for Others in accordance with the following tables:

- Occupational Death & Disability: Pub-2010 Non-Safety Disabled Retiree table, amount-weighted, and projected with MP-2021 generational improvement.
- Healthcare: Pub-2010 Non-Safety Disabled Retiree table, headcount-weighted, and projected with MP-2021 generational improvement.
- (I) Retirement Retirement rates based upon the 2017–2021 actual experience.
- (m) Spouse age difference Males are assumed to be three years older than their wives. Females are assumed to be two years younger than husbands.
- (n) Percent married for occupational death and disability For Peace Officer/Firefighters, 85% of male members and 60% of female members are assumed to be married at termination from active service. For others, 75% of male members and 70% female members are assumed to be married at termination from active service.
- (o) Dependent spouse medical coverage election Applies to members who do not have double medical coverage. For Peace Officer/Firefighters, 75% of male members and 50% of female members are assumed to be married and cover a dependent spouse. For others, 60% of male members and 50% of female members are assumed to be married and cover a dependent spouse.
- (p) Part-time service Peace Officer/Firefighter member are assumed to be full-time employees. For Other members, part-time employees are assumed to earn 0.75 years of service per year.
- (q) Peace Officer/Firefighter occupational disability retirement benefit commencement The occupational disability retirement benefit is assumed to be first payable from the member's DC account and the retirement benefit payable from the occupational death and disability trust will commence five years later.
- (r) Imputed data Data changes from the prior year which are deemed to have immaterial impact on liabilities and contribution rates are assumed to be correct in the current year's client data. Non-vested terminations with appropriate refund dates are assumed to have received a full refund of contributions. Active members with missing salary and service are assumed to be terminated with status based on their vesting percentage.
- (s) Administrative expenses The Normal Cost as of June 30, 2023 was increased by the following amounts. These amounts are based on the average of actual administrative expenses during the last two fiscal years.
  - Occupational Death & Disability \$34,000
  - Healthcare \$51,000

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## **Notes to Required Supplementary Information (Unaudited)**

June 30, 2024

(t) Retiree medical participation:

Death / Dis	ability Decrement		Retirement Decremen	t
Age	Percent participation	Age	_	Percent participation
<56	75.0 %	55		50.0 %
56	77.5	56		55.0
57	80.0	57		60.0
58	82.5	58		65.0
59	85.0	59		70.0
60	87.5	60		75.0
61	90.0	61		80.0
62	92.5	62		85.0
63	95.0	63		90.0
64	97.5	64		95.0
65+	100.0	65+	Years of service	
			<15	75.0%
			15–19	80.0
			20–24	85.0
			25–29	90.0
			30+	95.0

Participation assumption is a combination of (i) the service-based rates for retirement from employment at age 65+ and (ii) the age-based rates for retirement from employment before age 65. These rates reflect the expected plan election rate that varies by reason for decrement, duration that a member may pay full cost prior to Medicare eligibility, and availability of alternative and/or lower cost options, particularly in the Medicare market. This assumption is based on observed trends in participation from a range of other plans.

(u) Healthcare per capita claims cost – Sample claims cost rates (before base claims cost adjustments described below) adjusted to age 65 for FY24 medical and prescription drug benefits are shown below. The prescription drug costs reflect the plan change to require prior authorization for certain specialty medications.

	 Medical	Prescription drugs
Pre-Medicare	\$ 17,338	3,947
Medicare Parts A and B	1,761	4,300
Medicare Part D - EGWP	N/A	1,267

Members are assumed to attain Medicare eligibility at age 65. All other costs are for the 2024 fiscal year (July 1, 2023 – June 30, 2024).

The EGWP subsidy is assumed to increase in future years by the trend rates shown on the following pages. No future legislative changes or other events are anticipated to impact the EGWP subsidy. If any legislative or other changes occur in the future that impact the EGWP subsidy (which could either increase or decrease the Plan's actuarial accrued liability), those changes will be evaluated and quantified at the next measurement date.

(v) Base claims cost adjustments - Due to higher initial copays, deductibles, out-of-pocket limits, and member cost

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## **Notes to Required Supplementary Information (Unaudited)**

June 30, 2024

sharing compared to the DB medical plan, the following cost adjustments are applied to the per capita claims cost rates above:

- 0.956 for the pre-Medicare medical
- 0.674 for both the Medicare medical plan and Medicare coordination method (3.1% reduction for the medical plan and 29.5% reduction for the coordination method)
- 0.911 for the prescription drug plan
- (w) Healthcare morbidity Morbidity rates (also called aging factors) are used to estimate utilization of healthcare benefits at each age to reflect the fact that healthcare utilization typically increases with age. Separate morbidity rates are used for medical and prescription drug benefits. These rates are based on the 2017–2021 actual experience.

		Prescription
Age	Medical	Drugs
0–44	2.0%	4.5%
45–54	2.5	3.5
55-64	2.5	1.0
65–74	2.0	2.1
75–84	2.2	(0.3)
85–94	0.5	(2.5)
95+	_	_

(x) Healthcare third-party administrator fees – \$497 per person per year; assumed to increase at 4.50% per year.

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## **Notes to Required Supplementary Information (Unaudited)**

June 30, 2024

(y) Healthcare cost trend – The table below shows the rate used to project the cost from the shown fiscal year to the next fiscal year. For example, 6.70% is applied to the FY24 pre-Medicare medical claims costs to get the FY25 medical claims costs.

	Medic	al	Prescription
Fiscal year	Pre-65	Post-65	drugs/EGWP
2024	6.70 %	5.50 %	7.20 %
2025	6.40	5.40	6.90
2026	6.20	5.40	6.65
2027	6.05	5.35	6.35
2028	5.85	5.35	6.10
2029	5.65	5.30	5.80
2030	5.45	5.30	5.55
2031-2038	5.30	5.30	5.30
2039	5.25	5.25	5.25
2040	5.20	5.20	5.20
2041	5.10	5.10	5.10
2042	5.05	5.05	5.05
2043	4.95	4.95	4.95
2044	4.90	4.90	4.90
2045	4.80	4.80	4.80
2046	4.75	4.75	4.75
2047	4.70	4.70	4.70
2048	4.60	4.60	4.60
2049	4.55	4.55	4.55
2050+	4.50	4.50	4.50

For the June 30, 2014 valuation and later, the updated Society of Actuaries' Healthcare Cost Trend Model is used to project medical and prescription drug costs. This model estimates trend amounts that are projected out for 80 years. The model has been populated with assumptions that are specific to the State of Alaska.

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## Notes to Required Supplementary Information (Unaudited)

June 30, 2024

#### (2) Changes in Actuarial Assumptions, Methods, and Benefits Since the Prior Valuation

Defined Benefit Pension and Postemployment Healthcare Benefit Plan

#### (a) Changes in Methods Since the Prior Valuation – June 30, 2022 to June 30, 2023

There were no changes in asset and valuation methods since the prior valuation.

#### (b) Changes in Assumptions Since the Prior Valuation – June 30, 2022 to June 30, 2023

Healthcare claim costs are updated for each valuation. The amounts included in the Normal Cost for the administrative expenses were updated based on the last two years of actual administrative expenses paid from plan assets. There were no other changes in actuarial assumptions since the prior valuation.

#### (c) Changes in Benefit Provisions Since the Prior Valuation – June 30, 2022 to June 30, 2023

There have been no changes in benefit provisions valued since the prior valuation.

Defined Contribution Occupational Death and Disability and Retiree Medical Benefits Plans

#### (a) Changes in Methods Since the Prior Valuation – June 30, 2022 to June 30, 2023

There were no changes in asset and valuation methods since the prior valuation.

#### (b) Changes in Assumptions Since the Prior Valuation – June 30, 2022 to June 30, 2023

Healthcare claim costs are updated for each valuation. The amounts included in the Normal Cost for the administrative expenses were updated based on the last two years of actual administrative expenses paid from plan assets. There were no other changes in actuarial assumptions since the prior valuation.

#### (c) Changes in Benefit Provisions Since the Prior Valuation – June 30, 2022 to June 30, 2023

There have been no changes in benefit provisions valued since the prior valuation.

## **Financial Section**

## **SUPPLEMENTAL SCHEDULES**

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## **Schedules of Administrative and Investment Deductions**

Years ended June 30, 2024 and 2023

(In thousands)

			Total	s
	Administrative	Investment	2024	2023
Personal services:				
Wages \$	5,233	2,777	8,010	7,817
Benefits	3,243	1,330	4,573	4,461
Total personal services	8,476	4,107	12,583	12,278
Travel:				
Transportation	26	59	85	72
Per diem	4	11	15	15
Total travel	30	70	100	87
Contractual services:				
Management and consulting	20,935	782	21,717	20,234
Investment management and custodial fees	_	55,124	55,124	53,398
Accounting and auditing	248	146	394	120
Data processing	4,275	550	4,825	5,177
Communications	137	9	146	126
Advertising and printing	125	1	126	83
Rentals/leases	408	96	504	758
Legal	82	87	169	191
Medical specialists	10	_	10	17
Repairs and maintenance	5	49	54	7
Transportation	171	1	172	63
Securities lending expense	_	1,321	1,321	185
Other professional services	574	46	620	678
Total contractual services	26,970	58,212	85,182	81,037
Other:				
Equipment	53	89	142	33
Supplies	43	6	49	130
Total other	96	95	191	163
Total administrative and investment deductions \$	35,572	62,484	98,056	93,565

See accompanying independent auditors' report.

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## **Schedules of Payments to Consultants Other Than Investment Advisors**

Years ended June 30, 2024 and 2023

(In thousands)

Firm	Services	 2024	2023
Buck Global LLC	Actuarial services	\$ 325	328
KPMG LLP	Auditing services	75	86
Groundswell Communications	Communications services	_	29
State Street Bank and Trust	Custodial banking services	1,218	1,207
Alaska IT Group	Data processing services	343	230
Applied Microsystems Incorporated	Data processing services	509	450
International Business Machines	Data processing services	33	28
Sagitec Solutions	Data processing services	2,942	2,795
SHI International Corporation	Data processing services	103	25
Sungard Availability Services	Data processing services	_	23
TechData Service Company	Data processing services	_	341
Unicom Systems	Data processing services	16	15
State of Alaska, Department of Law	Legal services	208	170
Agnew Beck Consulting	Management consulting services	1	10
Linea Consulting Incorporated	Management consulting services	483	_
Symphony Performance Health	Management consulting services	_	23
The Segal Company Incorporated	Management consulting services	199	196
Federal Hearings and Appeals Services	Medical specialist and consulting	 10	17
		\$ 6,465	5,973

This schedule presents payments to consultants receiving greater than \$10,000.

See accompanying independent auditors' report.